

Foreign Service

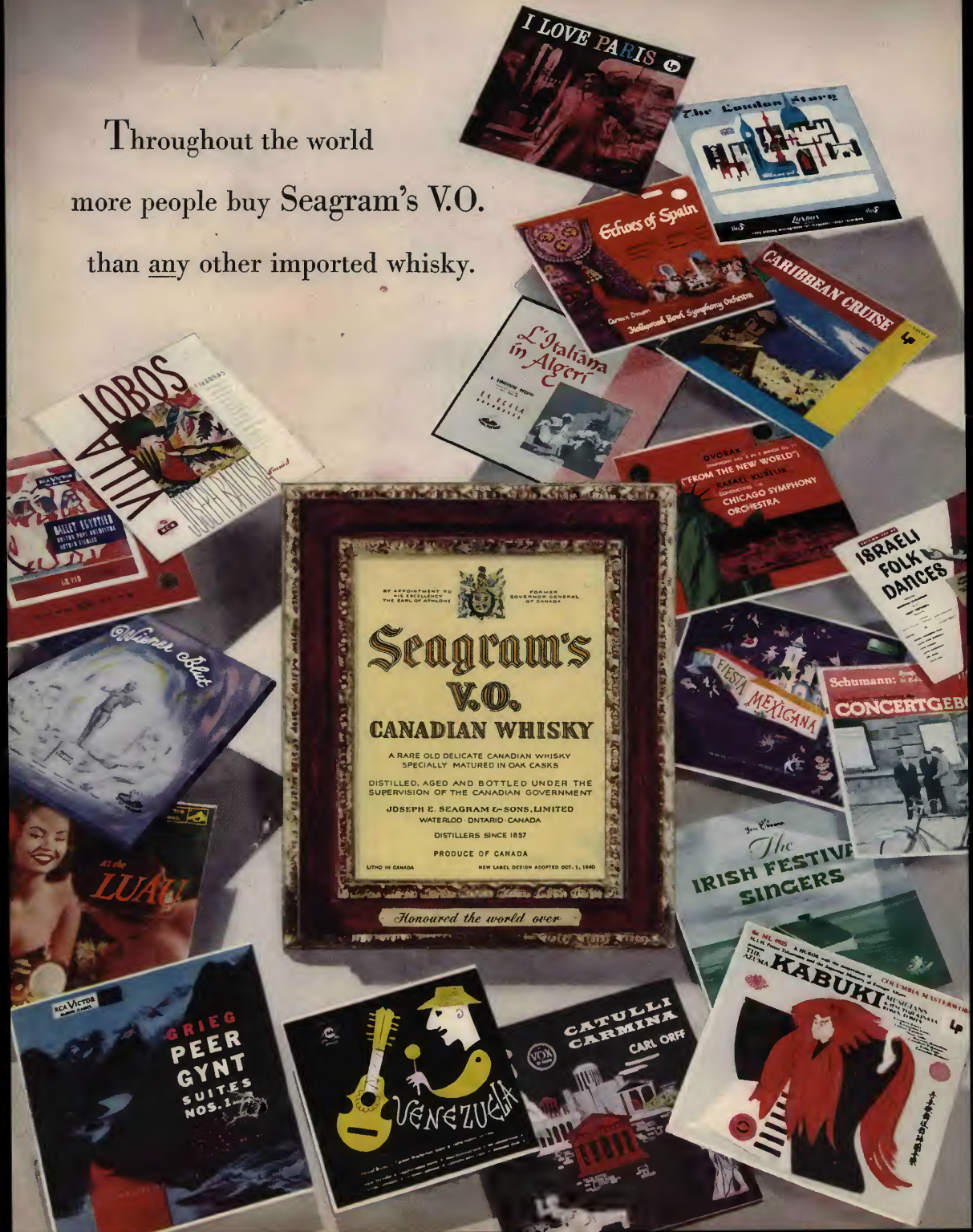
JOURNAL

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SEPTEMBER, 1956



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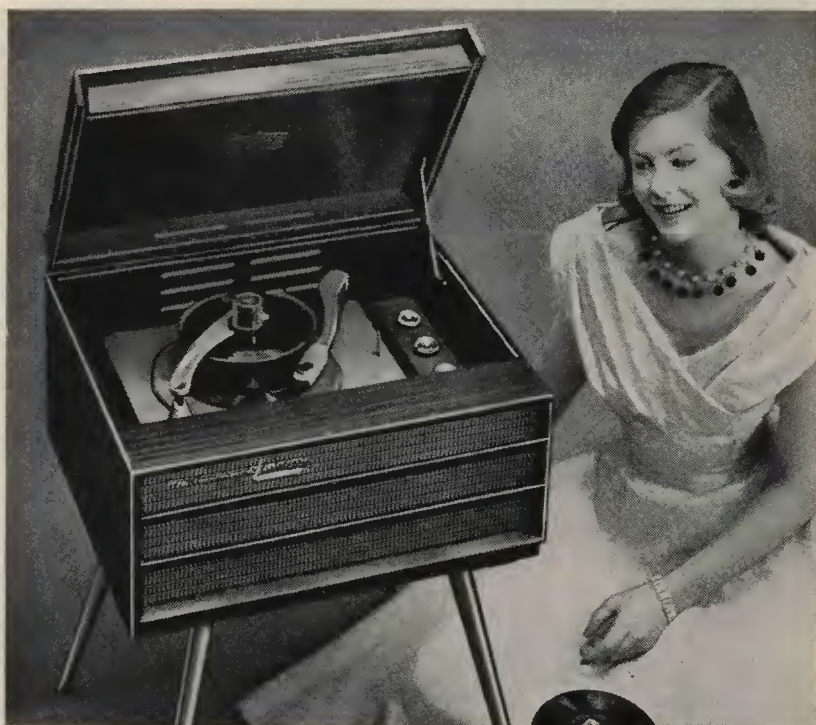
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CONTENTS

page

10 FOREIGN SERVICE SCHOLARSHIP AWARDS

21 MORALITY AND FOREIGN AFFAIRS *by Howard Trivers*

22 WASHINGTON POST REPORT *by Mrs. Edith Belcher*

24 THE OLYMPIC GAMES *by Gerald Warner*

departments

4 APPOINTMENTS AND DESIGNATIONS

6 INDEX TO ADVERTISERS

8 BIRTHS AND MARRIAGES

14 AMONG OUR CONTRIBUTORS

16 TWENTY-FIVE YEARS AGO *by James B. Stewart*

28 EDITORIALS:

S-3481

Reorganization and the Staff Corps

29 NEWS TO THE FIELD

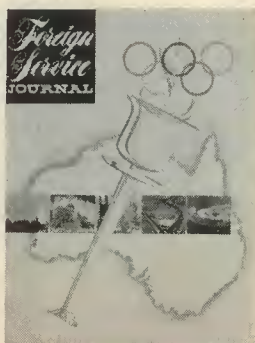
30 SERVICE GLIMPSES

32 THE BOOKSHELF *by Francis C. de Wolf*

36 NEWS FROM THE FIELD

48 ADDRESSES OF RETIRED FOREIGN SERVICE PERSONNEL

60 LETTERS TO THE EDITOR



NEXT MONTH THE OLYMPIC FLAME WILL BE CARRIED, IN THE WORLD'S LONGEST RELAY, 2,700 MILES FROM CAIRNS IN NORTHERN QUEENSLAND TO MELBOURNE, TO CELEBRATE THE OPENING OF THE XVTH OLYMPIAD. 83 NATIONS HAVE BEEN INVITED TO PARTICIPATE, AND OVER 30,000 VISITORS ARE EXPECTED AT MELBOURNE. FSO GERALD WARNER REPORTS ON PLANS AND PREPARATIONS IN AUSTRALIA FOR THE OLYMPICS, ON PAGE 24 OF THIS ISSUE.

INDEX TO ADVERTISERS

American Express Company	1
American Foreign Service Protective Association	45
American President Lines	47
American Security & Trust Company	33
American Storage Company	16
AVCO	39
Bookmailer, The	32
Brown-Forman Distillers Corporation	11
Calvert School	51
Chase-Manhattan Bank	14
Chatel, J. C., Realtor	51
Circle Florists	4
DACOR	57
Educational Consulting Service	49
Federal Storage Company	8
Ferris & Company	6
Firestone Tire & Rubber Company	20
First National City Bank of New York	45
Fowler Enterprises	49
Francis Scott Key Apartment Hotel	47
General Electronics Incorporated	14
General Motors Corporation	13
Goodman, Henry J. & Co.	51
Goodyear Tire & Rubber Company	34, 35
Grace Line	12
Harris, L. E. Agency	53
International Bank	49
International Telephone & Telegraph Corporation	15
Jefferson International Corporation	18
Maphis, J. Alan	45
Mayflower, The	9
Merchants Transfer & Storage Company	47
Montgomery Ward	10
National Distillers Products Corporation	5, 41
Ney's Shopping Service	9
Norris Furniture Corporation	51
Philco International Corporation	43
Radio Corporation of America	2
Schenley International Corporation	37, III Cover
Seagram's V. O.	II Cover
Security Storage Company of Washington	33
Service Investment Corporation	49
Seven Seas Restaurant	18
Smith's Transfer and Storage Company	53
Socony Mobil Oil Company, Inc.	19
State Department Federal Credit Union	16
Swartz, W. H. Co.	7
United Fruit Company	6
United States Lines	9
Vantage Press	38
Waldorf-Astoria, The	IV Cover
Wilner, Jos. A. & Co.	53
Woodward & Lothrop	18
Wooster School	47
Zenith Radio Corporation	17

Appointments and Designations

The following appointments to ambassadorial posts by President Eisenhower have been confirmed by the Senate:

GEORGE W. ALLEN	Greece
HENRY BYROADE	South Africa
CAVENDISH CANNON	Morocco
RAYMOND HARE	Egypt
G. LEWIS JONES	Tunisia
CHRISTIAN RAVNDAL	Ecuador
EDWARD T. WAILES	Hungary

WILLIAM M. ROUNTREE has been named to succeed Mr. Allen as Assistant Secretary of State for NEA.

The following nominations have been approved by the Senate:

Class 2, and Secretaries to be also Consuls General
Montgomery, Edward P. O'Donnell, Charles P.

Class 3, and Secretaries to be also Consuls General
Martindale, Robert C. Minnigerode, H. Gordon

Class 1, also to be Consuls and Secretaries
Armstrong, W. Park, Jr. Barrows, Leland

Class 2, also to be Consuls and Secretaries
Barringer, J. Paul Stelle Charles C.
Doherty, Edward W. Trivers, Howard
McCullough, Max Unger, Leonard
McIlvaine, Robinson Weiss, Leonard
Robinson, Marc J. Wilson, George F.
Sheppard, William J.

Class 3, also to be Consuls and Secretaries
Bekker, Konrad Mueller, Walter J.
Chappell, Joseph J. Nelson, Thomas E.
Cooper, Edward N. Reifman, Alfred
Flanagan, James M. Rieger, John F.
Hallman, Paul W. Silver, Warren A.
Hughes, Mrs. Ruth Mason Sisco, Joseph John
McDonald, John W., Jr. Wade, Roy L.

Class 4, also to be Consuls and Secretaries
Bailey, John A. Moores, Roland F.
Bevilacqua, Charles K. Neese, John L., Jr.
Caldwell, George W., Jr. Newell, Hugo V.
Doerr, John D. Person, Robert
Falkener, Sara G. Prokofieff, Vladimir
Getsinger, Norman W. Purnell, Lewis M.
Hayes, Robert C. Rose, Helen W.
Hodet, Thomas R. Sallas, Gustav A.
Johnson, Gordon D. Sanchez, Manuel
Lehmann, W. J. Snidow, William P.
Leighton, Leocade Tenney, W. Davidson
McElroy, Jesse D., Jr. Zirkle, Vernon B.

Class 5, also to be Vice-Consuls and Secretaries
Anderson, Marion E. Lewis, Orville M.
Andrus, Faith V. Lewis, Theodore L.
Bloom, Hyman Marks, Copeland H.
Booth, S. Lees Offie, Teresa
Brogan, John A., III Oliverson, Mary W.
Buzbee, Hubert H., Jr. O'Mahony, Joseph E.
Christie, Harold T. Parks, Neil L.
Durling, Fred A. Rice, Elizabeth

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Appointments and Designations

Farr, Jean L.	Rivera, Regulo
Glennon, Clifford J.	Sheehy, Mrs. Helen E.
Goodman, Seymour S.	Shults, Lucy
Jessee, Albert W.	Smith, Cora M.
Kelley, William	Somerford, Fred A.
Klieforth, Leslie A.	van Essen, Marcel
Lawrence, Malcolm	Yoder, Robert D.

Class 5, also to be Consul and Secretary

Alsterlund, Nora

Class 6, also to be Vice-Consuls and Secretaries

**Allen, Phillip M.	†Laumer, John K.
**Applebaum, Sheldon	*Levin, Herbert
**Beck, William M.	Logan, Alan
Blake, Melville E., Jr.	Lusby, David S.
Brewer, Carleton C.	†Melntyre, Stuart H.
**Cahill, Harry A.	**Marcus, Melvin M.
*Canney Paul F.	**Moon, Richard B.
*Carlucci, Frank C.	*Morefield, Richard H.
*Chapman, R. Dabney	†Morgan, Don A.
**Christiansen, Richard D.	Nagy, Ernest A.
†Cox, Robert G.	*Nalle Beauveau B.
†Croswell, Edwin G.	*O'Hara, Charles R.
Davis, Allen C.	Planbeck, Arthur C.
*Dorrance, John C.	Raynolds, David R.
England, Robert A.	Rogers, Robert F.
*Glitman, Maynard W.	**Rogers, Stephen H.
†Grip, Carl J.	*Rotklien, Bernard J.
Hall, Walter V.	*Smith, Jackson L.
*Heyniger, Lambert	Smith, Thomas W. M.
*High, George Borman	†Stevens, Franklyn E.
**Jones, Donald R.	*Streator, Edward J., Jr.
*Jones George F.	**Teele, Thurston F.
Kane, Carol P.	Thigpen, George H.
†Keller, Edward E., Jr.	Thomas, Francis Hugh
*Killoran, Thomas F.	*Toussaint, Donald R.
*Knepper, William E.	*Walters, Edward T.
Lande, Peter W.	Watts, William
Lane, Larry E.	*Young, Charles L.

*These officers who have been assigned to the Department, finished the Junior Officer course at the Foreign Service Institute, August 17. Also in the class were Sharon E. Erdkamp, Lewis P. Fickett, Jr., Charles W. Grover, Edward R. O'Conner, and William B. Pounds.

†Assigned to the field, these officers will finish the Junior Officers course, September 28. Others in the class are Dwight Ambach, Roderick Grant, Stanley Harris, Gordon Klett, Richard G. Long, Robert K. Olson, Robert P. Smith, and Charles Stout.

**In addition to these officers the membership of the new class which began its program August 6 includes: Anthony Albrecht, Howard Blutstein, Basil Brown, John Barfield, Roy Ferrence, Frank Mau, John Peters, Lawrence Pickering, Cecil Richardson, and Benjamin Weiner.

Foreign Service Staff Officers to be Consuls

Austin, Gilbert F.	Meadows Nathan R.
Braun, William K.	Nichols, Robert L.
Coffey, John P.	Ruggieri, Nicholas
Cromwell, Frederick N.	Sowell, Benjamin L.
Kirkland, Edwin C.	

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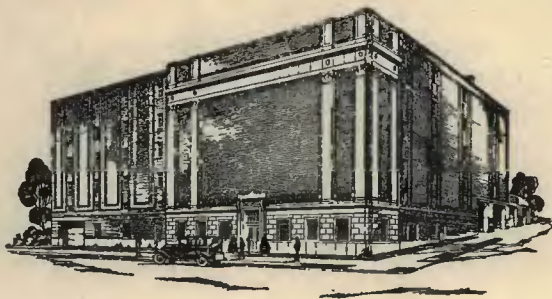
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Appointments and Designations

Foreign Service Reserve Officer to be Consul and Secretary

Swift, Carleton B., Jr.

Foreign Service Reserve Officer to be Consul

Sichel, Peter M. F.

Foreign Service Reserve Officer to be Secretaries

Hyson, Charles D.

Weitzel, Richard G.

Foreign Service Reserve Officer to be Vice Consul

Goodall, Harold Lloyd

Rogers, John R.

Rajala, Clifford A.

Shaw, Robert T.

BIRTHS

BELL. A son, Patrick Scott, was born to Sir Peter and Lady Bell, June 13, 1956, in Lusaka, Northern Rhodesia. The baby is a grandson of retired Foreign Service Officer, ALBERT W. SCOTT.

DUNNIGAN. A son, Leo Daniel, was born to Mr. and Mrs. Thomas J. Dunnigan, June 26, 1956, in Hong Kong.

EASUM. A son, Jefferson Boyd, was born to Mr. and Mrs. Donald B. Easum, May 5, 1956, in Managua.

NELSON. A son, Robert (Robin) Lloyd, was born to Mr. and Mrs. Robert L. Nelson, June 26, 1956, in Washington. Mr. Nelson is assigned to the Foreign Reporting staff.

MARRIAGES

BLAKE-WHITEHOUSE. Sylvia Whitehouse, daughter of Mr. and Mrs. Sheldon Whitehouse of New York, was married to Robert Blake, July 28, 1956, in Newport. Mr. Blake is assigned to the Eastern European Desk in Washington.

DAVIS-CAREY. Helen M. Carey was married to John R. Davis, Jr. July 28, 1956, in Washington. Mr. Davis has been assigned to Djakarta.

IN MEMORIAM

BLATCHFORD. Edward Blatchford, retired Foreign Service officer, died in Chicago, May 18, 1956. Mr. Blatchford served in the Near East for twenty six years.

BOTELER William P. Boteler, Vice Consul, died June 16, 1956, in Nicosia.

BROOKHART. Charles E. Brookhart, retired Foreign Service officer, died in Washington, March 15, 1956. Mr. Brookhart was Consul in Hong Kong at the time of his retirement in 1948.

DYE. Dr. Alexander V. Dye, retired Foreign Service Officer, died June 2, 1956, in Tryon, North Carolina.

GOETZMANN. Jule L. Goetzmann, chief of the Monetary Stabilization branch of the State Department, died in Washington, July 23, 1956. As a Foreign Service officer, Mr. Goetzmann had served in Havana, Bilbao, San Jose, and Yokohama.

LAURELL. George D. Laurell, Foreign Service Officer, died May 12, 1956 in Rotterdam where he was serving as a Vice Consul.

LANE. The Hon. ARTHUR BLISS LANE, who had a long and distinguished career in the Foreign Service, was past president of the American Foreign Service Association and of DACOR, died August 12 in New York City.

MAXTON. Dr. Jacob L. Maxton, Foreign Agricultural Officer, died in Salisbury, Southern Rhodesia, May 16, 1956.



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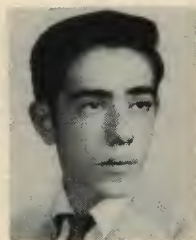
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SCHOLARSHIP AWARDS 1956-1957

The American Foreign Service Association has announced the Scholarship awards for the academic year 1956-57. Winners were chosen by the Committee on Education: CHARLES HULICK, JR., chairman, WILLIAM DALE FISHER, DOUGLAS FORMAN, JR., MRS. OLCOTT DEMING, MRS. HAROLD HOSKINS, MRS. JOSEPH PALMER, 2ND, AND MRS. FRASER WILKINS. THE HON. CECIL B. LYON served as liaison officer.

Charles B. Hosmer and American Foreign Service Association Scholarship



JOHN L. DONALDSON, son of the late HARRY M. DONALDSON, is entering the freshman year at Oberlin College. \$450



LYNN W. FRANKLIN, son of the late LYNN W. FRANKLIN, will be a sophomore at Virginia Military Institute. \$450



DOUGLAS H. LATIMER, son of FREDERICK P. LATIMER, JR., is entering Princeton University. \$450



JACQUELINE M. MCCLOUD, daughter of FIELDEN W. MCCLOUD, will be a freshman at Northern Michigan College. \$450

William Benton Scholarship



WILLIAM MCC. RICHARDSON, son of W. GARLAND RICHARDSON, will be a sophomore at Massachusetts Institute of Technology. \$500



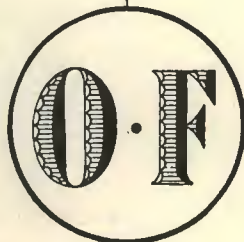
MARITA VON HELLENS, daughter of LAWRENCE W. VON HELLENS, is entering Marymount College. \$500

Robert D. Murphy Scholarship



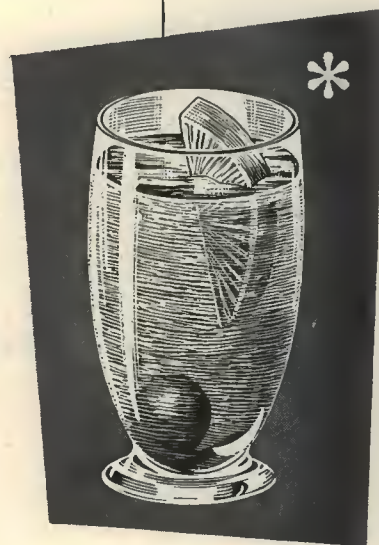
JAMES A. MOKMA, son of GERALD A. MOKMA, will be a freshman at the Colorado School of Mines. \$500

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FOREIGN SERVICE SCHOLARSHIPS (from page 10)

Robert Woods Bliss Scholarship

ERNEST S. GUADERRAMA, JR., son of ERNEST S. GUADERRAMA, will be a sophomore at the Univ. of California, Los Angeles. \$500



ARTHUR S. WARNER, son of GERALD WARNER, will be a sophomore at Washington and Lee University. \$500

Overseas Service Scholarship

MULFORD JAY COLEBROOK, son of MULFORD A. COLEBROOK, will be a senior at Earlham College. \$375



JOHN H. GEERKEN, son of FORREST K. GEERKEN, will enter George Washington University as a freshman. \$375

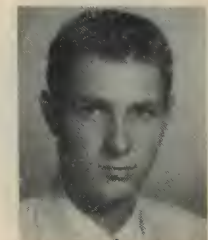
Gertrude Stewart Memorial Scholarship

THOMAS WATSON DOUGHERTY, son of JOSEPH L. DOUGHERTY, will be a freshman at Johns Hopkins University. \$430



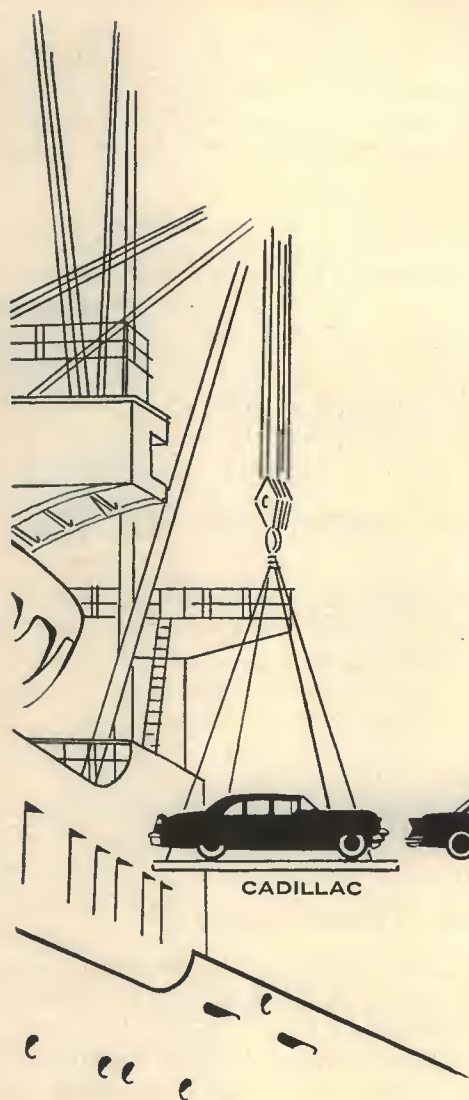
FREDERICK F. FARNSWORTH, son of FREDERICK E. FARNSWORTH, will be a junior at the University of Kansas. \$480

JOHN H. GRUMMON, son of STUART E. GRUMMON, freshman year at Princeton University. \$480



(Continued on page 14)

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WRITE FOR CATALOG

FOREIGN SERVICE SCHOLARSHIPS (from page 12)

Foreign Service Journal Scholarship

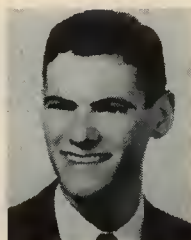


ANN MARY HIGGINS, daughter of HERBERT N. HIGGINS, will enter Stone Ridge, Convent of the Sacred Heart, in her junior year of preparatory school. \$500

Oliver Bishop Harriman Foreign Service Scholarship



MARGARET L. SIMPSON, daughter of R. SMITH SIMPSON, will enter Bryn Mawr.



JOHN A. WASHINGTON II, son of S. WALTER WASHINGTON, hopes to complete the normal four year program in three, graduating June 1957 from University of Virginia.

Miss Simpson and Mr. Washington will each receive half of the trust income.

Among Our Contributors:

Edith Belcher in her post report looks at the Nation's capital as would a foreign diplomat, some of whom classify Washington as a "hardship" post. Wife of TAYLOR G. BELCHER, Mrs. Belcher contributed to the JOURNAL while stationed in Scotland. The Belchers have been stationed in Mexico City, in Glasgow, and are now in Washington. We will be interested to hear reports and reactions from others on this "hardship" post. Francis de Wolf, editor of the Bookshelf, tells us that *Usha Mahajani*, who has reviewed "At Home in India" on page 32 of this issue, is a graduate student at Johns Hopkins University. Her home is in New Delhi where her father is Vice Chancellor of the University of Delhi. Miss Mahajani has visited the Bowles' home in Connecticut. "Morality and Foreign Affairs," reprinted from the *Virginia Quarterly*, carries forward the discussion by Mr. ROOT and Mr. HANNAH in our letter column last month. Its author, *Howard Trivers*, was appointed an instructor at the National War College in 1954. He is currently Officer in Charge of Polish, Baltic and Czechoslovak Affairs. Up to his ears in preparations for the Olympic Games at Melbourne, Consul General *Gerald Warner* nevertheless took time out to send us his authoritative and comprehensive piece on the Games. With at least one of his American staff and several of the local staff assigned full time to the Games' duties, the chief officer at Melbourne anticipates two months devoid of "breathing spells."

We have heard of people who *do* send their Christmas cards early and so are publishing this month eight pages of addresses of retired FSOs.



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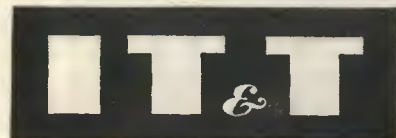
A missile's accuracy in reaching its target depends upon the reliability of precision electronic controls.

From the very beginning, scientists and engineers of the International Telephone and Telegraph Corporation have been at work on guided missile systems, applying world-wide experience and a score of special skills.

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systems . . . contributing to the conception and operation of such missiles as the Terrier, Talos, Sparrow, Meteor, Rascal, and Bomarc.

Missile guidance is one more field in which the creative engineering and the integrated facilities of IT&T are developing new concepts in electronics and telecommunications.



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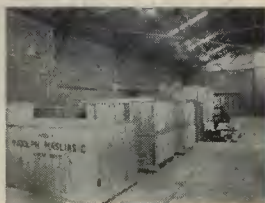
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BY
JAMES B.
STEWART

"Five Star Diplomats" is what the Press called the first officers to be appointed Career Ambassadors. About twenty five years ago the four—JIMMY DUNN, BOB MURPHY, LOY HENDERSON, and DOC MATTHEWS—were doing a hitch in the Department and boasted from about a half to three-fourths of a star each. Near the end of a hot summer day they and many others might have been seen standing at the top of the Pennsylvania avenue steps of Old State waiting for a cooling downpour to let up. Chatting there with a friend was a pleasant experience. He might have been on post with you and might have just signed the register in room 109 after greetings in 115 from Herbert Hengstler, Chief of FA, and Harry Havens. Among those who sometimes waited on the let-up of the rain, especially if they happened to quit early, were Anna A. O'Neill, Blanche Rule, (Mrs. Halla), Sadie D. Moore, Ruth B. Shipley, Francis C. deWolf, Frederick Livesey, Charles Lee Cooke, Michael McDermott, Marvin Will, Nina G. Romeyn, Margaret Shedd, Madge Blessing, Richard Fluornoy, George Morlock, Percy Allen, Miles Shand, Adele Dix, Ancel Taylor, Mildred Deike, Eunice Lincoln, Rebekah De Lashmutt, Larry Frank, William R. Vallance, Cornelia B. Bassel, Herbert Feis, Harry C. Hawkins, David A. Salmon.

Sample Anecdote

The first four ladies mentioned above know some choice anecdotes. Sample: "When Mr. L. H. Woolsey (Solicitor from 1917 to 1920) wanted anyone or anything, he wanted them *right then*, and Anne was his right hand—i.e. his girl Friday. On one occasion he was in a stew and Anne was out of the room. So he sent the messenger for her. He looked everywhere and finally had a bright idea. Being barred from opening a certain swing door in Old State, he stooped down and in a loud whisper said: 'Miss Annie, Miss Annie, is you dere? If you is, Mr. Woolsey wants you **RIGHT NOW.**'" (from Sadie Moore).

Ouch! Yelled the Victims! At a dinner party at the American Embassy, London, Mrs. Nathaniel P. Davis told Ambassador CHARLES G. DAWES that she once stabbed a man in the back. He leaned over and was all ears. "It was at the theater," she said, "and in fastening my hat to the back of the seat in front of me, I jabbed a long hatpin into its occupant. The Ambassador could hardly wait for me to finish—so anxious was he to tell me about the time he did the same thing at a London theater with his wife's hatpin."

DREW-HUNTER Married at New York, June 20, 1931, Diplomatic Secretary GERALD A. DREW and Miss Doris Hunter. VINCENT-SPENCER Married at Tsinan, Shantung, on March 28, 1931, Consul JOHN CARTER VINCENT and Miss Elizabeth Thaver Spencer. CHILDS-LEWIS Married at Chicago, June 20, 1931, Consul PRESCOTT CHILDS and Miss Roberta Lewis.

There Like a Bright Red Rose: Ye old globe trotters really appreciated us. Take this letter written to the Department twenty-five years ago: "He is brilliant, intelligent,

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100% Nylon Case
Trimmed in Roman Gold

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yes, 7 transistors, not just 4 or 5—and this gives
this mighty mite up to

30 Times
more sensitivity

to bring in more stations and perform in more
places . . . and there's a push-pull audio system
with 100 milliwatts of power output to give you
up to

15 Times
more volume!

...and **tone quality**
that will amaze you!

POWERIZED - with the new Mercury Batteries!
for **400** hours of peak performance at Normal Volume!

The new mercury batteries, unlike ordinary batteries, are leak-proof and corrosion-proof and maintain their full power right up to the last few hours of operation. This means the performance of the Royal "500" doesn't drop off as the set is used! And that, of course, adds up to many hours of extra enjoyment.

But if you should be some place where Mercury batteries can't be found, you can use any of the regular Zenith or other standard brand pen-lite batteries you will find 'most anywhere. They cost about 1/5 as much as Mercury batteries and still give you 100 hours of listening without battery change!

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TWENTY-FIVE YEARS AGO

shrewd without being cunning, affectionate to a fault and going to the American Consulate is not so much a pleasure as knowing that John will be there like a bright red rose making an American wish to quicken his footsteps in order to get there sooner. His desire to please is faultless—he simply yearns to be of service to any American."

From the Bookshelf: Two books which are being widely read in Washington circles are "The Washington Merry-Go-Round" and the "Mirrors of Washington" both anonymous and both purporting to give the low-down on the capital of this great and rather depressed republic.

The "Merry-Go-Round" is generally regarded as the work of a group of opposition journalists . . . "The Mirrors," on the other hand, is written by one hand and contains a series of character sketches of the presumptive political candidates of the 1932 national elections. . . It speaks rather slightly of both Owen D. Young and Governor Franklin Roosevelt as presidential timber and prefers Newton D. Baker.

Ed Trueblood was Puzzled

June, 1956

Dear Jimmie:

My surprise was intense when I picked up recently *Le Monde Diplomatique* and read on its page of "Mouvement Diplomatique et Consulaire" the following changes:

Mr. J. RIVES CHILDS has been appointed second secretary of the Embassy of the United States at Le Caire.

Mr. JULIUS C. HOLMES has been appointed third secretary of the Legation of the United States in Bucharest.

Mr. ROBERT B. MACATEE has been appointed consul of the United States in Malaga.

Mr. ROBERT M. SCOTTEN has been appointed first secretary of the Embassy of the United States in Paris.

After puzzling over the matter I finally realized that this eminent publication had taken its information from one of your Twenty-Five Years Ago columns. . . .

American Embassy, Paris

Ed Trueblood

HIS HONOR, THE MAYOR

Former Ambassador NATHANIEL P. DAVIS recently recalled that when Jimmy Walker was still riding high as Mayor of New York, he visited the Lord Mayor of London, dined at Mansion House, rode in the gilded coach, and got all the publicity anyone could wish. He took time out from all this for a luncheon in his honor at the American Club. The president of the club escorted him through the lounge and bar introducing the members by name. But when he came to Consul General ALBERT HALSTEAD he omitted the name and said, "Mr. Mayor, I want you to meet our Consul General." As the two shook hands, Halstead said, "My name is Halstead. You can forget the title. I travel on my personality as you do." Without a moment's hesitation, Jimmy replied, "Except on pay day, of course."

POST TO POST

CARLOS J. WARNER, Vice Consul, Buenos Aires to Third Secretary, Bogota

CHARLES E. BOHLEN, Vice Consul, Prague to Vice Consul, Paris

EDWIN ALLAN LIGHTNER, JR., Vice Consul, Maracaibo to Santiago, Chile



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All the Atlantic Blue Ribbon Winners, from the Mauretania to the S. S. United States . . .

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Two-fifths of all the world's freighters . . .

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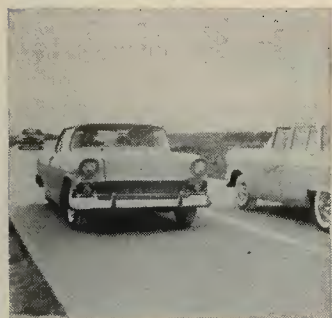
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- Ends fear of blowouts!**
- Ends fear of punctures!**
- Ends fear of skids!**
- Gives longer, safer mileage than any other tire!**

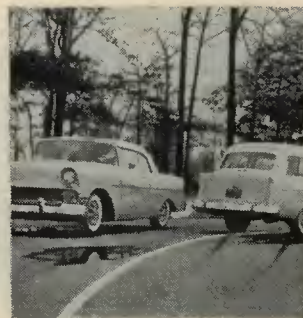
Now from Firestone comes the automatic safety tire . . . the new Firestone Supreme. It gives you and your family protection never before provided in any tire at any price. It's the first and only tire with built-in peace of mind!



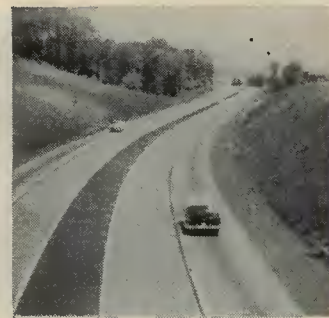
Blowout Safe! Should a blowout occur, an automatic safety valve closes in the life protector and retains 2/3 of the air. This lets you ride out a blowout without swerving and come safely to a straight-line stop. This is built-in peace of mind.



Puncture Safe! This tire has a special gummy rubber sealant that seals any puncture the instant it occurs — makes it completely puncture-safe. No more delays, no more fear of changing tires on a busy highway. This is built-in peace of mind.



Skid Safe! It won't skid, swerve, or slide like ordinary tires. Takes danger out of driving on pavements wet with rain or snow. And this exclusive tread is *silent*—won't hum on the highway. Won't squeal on the corners. This is built-in peace of mind.



Thousands of Extra Miles! The rugged all-nylon cord body runs cooler, provides better balance. Together with 25% thicker tread, it gives you the longest mileage of any tire by far. Will, in all probability, last longer than you own your car.



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Morality and Foreign Affairs

By HOWARD TRIVERS

THE precipitate emergence of the United States after World War II into a position of leadership on the world political scene has brought with it a review and re-appraisal of past United States foreign policy. The principles and attitudes behind this policy have been scrutinized closely and found wanting by a series of distinguished and enlightened men. Most notable in this review has been the work of men with real experience in the practice of foreign affairs, George Kennan, C. B. Marshall, and Louis J. Halle; of the political theorists with a similar orientation, Hans Morgenthau might be mentioned. This critical review has been a very healthy phenomenon. Inasmuch as only ten years have elapsed since the end of World War II hostilities, this critique is new, in a sense barely begun. And yet it has already become anachronistic.

Is that possible? Barely begun and already anachronistic.

The new critique of United States foreign policy was based on certain conditions, or rather on the acceptance of certain conditions as fundamental in world-political reality. Can it be that the conditions changed while the critique was being made?

II

Let us first set forth briefly the substance of the critique with respect to past United States foreign policy.

It is argued that the American approach to foreign relations in the past fifty years has been animated by the idea of an achievable formula capable of solving all the problems and removing all the hazards. Hence there has been a recurrent search for a panacea-formula. For instance, the arbitration and conciliation treaty is given as an example of one such formula. We concluded ninety-seven of such treaties in thirty-five years and none has ever been used to solve any significant problem. There were the Hague conferences and various schemes for universal disarmament. The Kellogg-Briand pact, another example of a panacea-formula, sought to bring permanent peace by "outlawing" war. The idea of a universal international organization able to resolve political problems and to enforce their resolution has played a great rôle in this period and is of continuing importance. The United States took the initiative in creating the League of Nations, and despite our refusal to participate, the fundamental idea of the League retained an appeal in this country so that the United States played a prominent rôle again in the establishment of the United Nations.

With the above in mind, "the most serious fault of our past policy formulation" is found to lie in "the legalistic-moralistic approach" to international problems. Behind this approach is seen the endeavor to regulate conduct in the international field by the acceptance of some system of legal rules and restraints.

Along with this American search for ways and means of solving international problems, and somewhat in conflict

with it, the same period has seen, the critics point out, recurrent American efforts to disassociate ourselves from the ills and evils of world politics, to withdraw from its tension and problems, and to seek security in a Western hemisphere isolation. The Senate's refusal to ratify United States participation in the League, an action which enjoyed considerable popular support in the ensuing years, was the first and most important step in this direction. The neutrality acts of the 1930's set down in detail a method supposed to ensure that the United States would not become involved in wars beyond the seas. In the same spirit was the proposal to divest Congress of the power to declare war by requiring a referendum on war instead—a proposal only narrowly defeated in the House early in 1938.

Let us recognize at once that there is a great measure of truth in the criticism of the foregoing aspects of recent United States foreign policy. American policy up to the end of World War II was characterized too often by an abstract legalistic-moralistic approach and by an isolationist spirit; in fact, it seemed to oscillate between the two. . . .

III

The critics of our past foreign policy have not been content to point out the shortcomings of this policy, but have also outlined a positive *realist* approach to foreign policy.

The crucial category in this realist approach is national self-interest—"enlightened," of course. The instrument and armor of national self-interest, we are told, is power. The power factors make possible the character of the nation's voice in the world arena. In the present circumstance, no single nation has sufficient power to expect to be able to accomplish all its desires and aims. There are limits to foreign policy, imposed primarily by limitations on power. Survival of the fittest through competition is the essential process in the politics of power. It is necessary according to the realists to admit the validity and legitimacy of power aspirations as realities and "to seek their point of maximum equilibrium rather than their reform or their repression." Maintenance of peace is to be achieved, it is hoped, by a return to harmonious operation of the balance of power system. The bipolar division of the world into two blocs is embarrassing inasmuch as it renders difficult, or well nigh impossible, the operation of the balance of power. One author hopes that China may split off from the Soviets and begin to play off the Soviet Union against the Western Powers, adding that "the world might then see a return to that multilateral balance of power which offers so much greater security to all concerned than the present bilateral balance."

A major point is that we are enjoined to accept power aspirations and realities without feeling the obligation of

(Continued on page 40)

DEPARTMENT OF STATE

Date: August 2, 1956

POST REPORT

From:

Washington, D.C.

PART I

General Description

Geography and Climate

Washington is situated in the center of a rolling plain watered by the Potomac River which divides the Federal District from the State of Virginia. For most of the year Washington is eighty-eight feet above the level of the river. At one time the site consisted of mud flats, pastures and swamps which have been replaced by the Federal Government. Winters are generally mild, wet and seldom agreeable.

Snow is not a problem in Washington except for over-cautious car drivers. Traffic jams due to snow or rain are frequent during the winter. The summer months are of a tropical nature and, with the exception of State Department personnel who are tied to their desks, Washingtonians take to the hills.

Description of Post

Washington has been the capital of the United States since 1800. After almost a generation in power, the Democratic Regime was replaced by the Republican Regime in 1952. National Elections occur every four years and are of considerable interest. Little violence is connected with these elections and it is usually safe to be on the streets during the voting period.

Recently the Federal District was given the right to vote on local government issues for the first time in eighty years. "Taxation without representation" signs and paid political advertisements on the radio were used in the campaign and



Our author, Edith Belcher, transcribing by ear

the Government was accused of everything from tyranny to colonialism.

American is the spoken language of the country with the exception of small towns and villages where often strange and unintelligible dialects are spoken. The average American voice has a strong nasal tone and what is lost in muddled speech is made up in volume. Americans, as a rule, are exuberant, particularly the young men of the land who seldom talk when they can yell and never walk if they can ride.

Sports and Outdoor Life

Unlike other hardship posts, there is an abundance of sports, including golf, tennis, boating on the Potomac, hikes along the canal with Justice Douglas, riding, swimming, bird watching, nature walks and the elections. Popular sporting events include football, basketball, car pools, horse racing and a game similar to baseball played by the Washington Nationals, a local ball club.



Reports of Close Harmony
at New State

Social Recreation

Recreation is by no means confined to official receptions, dinner parties and taking tourists to climb the Washington Monument. The wives, in particular, will find their days crowded with Cub Scout activity, Girl Scout activity, church and Sunday School work, chauffeuring the children. Leisure time is taken up with the numerous house guests who "pass through" Washington.

PART II

Housing, Furniture, and Household Equipment

Government Quarters

Except in the few Government-owned units namely, Blair House and the White House, which are of course restricted to certain occupancy regulations, there is little in the way of government quarters.

Availability of Quarters

There is no serious shortage of better-class housing in the city. There exists, as well, an ample supply of less expensive, rather unfinished "developments." These houses are on a smaller scale, rather similar in appearance and stand abreast of one another overlooking large sandy lots—there may be a lack of shade, but airconditioned movies on almost every corner provide relief during the hot, humid months.

Furnishings

In Washington one seldom need pay what a thing costs. Sales occur throughout the year and are climaxed with the George Washington Birthday sales. On this important national holiday, the nation honors the Father of its Country with parades, and tremendous sales. Queues start early the day before, some people bringing sleeping bags for their night-long vigil.

Facilities

In modern American houses and apartments, built since the war living rooms are average size. In the cheaper development houses, space problems should not arise providing no member of the family is over five feet tall.

Electricity costs have steadily risen during recent years until now they are prohibitive, but Foreign Service personnel will find candlelight restful as well as more economical and quite free from the noise of running meters.

Temporary Quarters

There are no arrangements to meet new arrivals at the National Airport, the railway station or the Greyhound Bus depot. Personnel, upon their arrival in Washington, make their own room reservations.

Water

It is not necessary to boil the water at this post. It is pure and the bad taste is due to the sanitary measures taken.

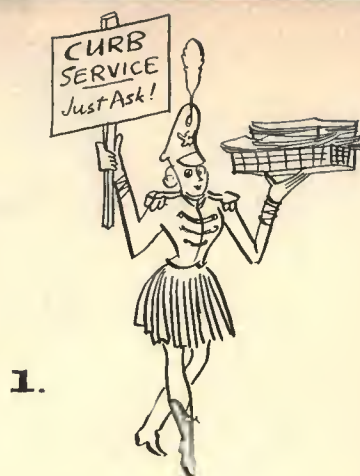
PART III

Living Conditions

Food

All foods are available in Washington. The only high-priced items are meat, eggs, butter, staples, fresh fruits, vegetables and canned goods. Prices do vary with the

(Continued on page 46)



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4.

1. Messengers—Slow but Scintillating
2. Five Minutes before Closing Time
3. There are ways of Avoiding the Traffic Tie-ups
4. At a Call from the Hill



ΤΑ΄ ΟΛΥΜΠΙΑ

By GERALD WARNER

ON THE PLAINS OF Olympia, in southwest Greece, where the ancient Gree's first began the Olympics 2732 years ago, the sun's rays will be concentrated by a magnifying glass to kindle a fire in late October, 1956. From these flames beautiful Greek maidens will light the Olympic Torch and hand it to the first of a relay of 350 young Greek athletes who will bear it to the ceremonies at the Athens Olympic Stadium, scene of the first modern Olympics in 1896. The flame will then be transferred to an old-fashioned, foot high, ten pound glass and pewter Saarland miner's lamp for flight by Qantas Airways to Cairns on the coast of northern Queensland, Australia, via Beirut, Karachi, Calcutta, Singapore, Djakarta, and Darwin.

From Cairns the Torch in an aluminum holder burning hexamine tablets to keep the flame alive will begin the longest and most spectacular relay race in history. It will cover the 2732 miles to Melbourne down the east coast of Australia in one mile relays in which aboriginals as well as all resident nationalities will be represented. The route will pass the sugar cane and tropical fruit lands, and the 12 foot barking earthworms of northern Queensland, parallel the Great Barrier Reef off the coast, which serves as a summer playground for Australians, and traverse the streets of provincial towns and the state capital at Brisbane. It will then cross the coastal rivers of New South Wales, pass the heavy industrial factories and mills of Newcastle, and enter Sydney, birthplace of this nation. Sydney produced two 1952 Helsinki champions in cyclist Lionel Cox and swimmer John Davies. It is also the home of tennis players Lew Hoad and Ken Rosewall, swimmers Jon Henricks and Lorraine Crapp, and cricketers Keith Miller and Arthur Morris. Leaving Sydney, the Torch will cross the continent's Great



▼ Lake Wendouree, Ballarat, the rowing course for the Olympic Games.



▲ With over 30,000 visitors expected at the Games, Melbourne is following the lead set at Helsinki and offering accommodations to many in its private homes.



The placid, lawn-skirted waters of the Yarra, Melbourne, Australia.



John Landy running during the Australian Athletic Championships at Olympic Park, Melbourne.

This is the heart of the festival. In the foreground is the Melbourne Cricket Ground, the Main Stadium for the Games. Beyond it, on the bank of the Yarra River, is Olympic Park, a multi-purpose sports center.



▲ Olympic Park, sports center for the Games. Beyond the grandstand is the Olympic pool where swimming and diving events will be held.



▲ Official invitations to 83 countries to attend the XVth Olympic Games were sent from Melbourne Town Hall, signed by Mr. W. S. Kent Hughes, chairman of the Olympic Organizing Committee. Mr. Hughes is shown signing in the presence of his committee.

(Continued on page 26)

The Olympic Games (from page 25)

Dividing Range to Canberra, the national capital. On through the rolling wheat and sheep lands of inland New South Wales, the Torch will cross the Murray into Victoria at Albury, and head southwest to Melbourne. This home of the 1956 Olympiad is also that of miler John Landy, swimmer John Marshall, tennis player Frank Sedgman and golfer Peter Thomson.

After some 15 days and nights of continuous hand to hand travel, the Torch will reach its goal on November 22 at the Main Olympic Stadium, the famous Melbourne Cricket Ground, where some 120,000 spectators will see it transferred to a symbolic cauldron as part of the Opening Ceremony. H.R.H. The Duke of Edinburgh will officially open the XVIth Olympiad.

MELBOURNE

Melbourne, host city for the 1956 Games, is a modern well planned, friendly city of 1,500,000. Known as the Queen City of the South, it is a busy seaport, industrial, financial, and commercial as well as the cultural center of the South Pacific, and a major force in the life of the Australian nation. Its broad tree-lined streets and suburbs cover some 230 square miles around the head of Port Phillip Bay, with its many miles of fine beaches. The main sites for the Games involving new construction costing some \$5 millions, are within a mile of the heart of the city, along the placid, lawn-skirted waters of the Yarra which meanders through the town "too thick to swim in, too thin to flow" but it serves commerce and sportsmen alike. Melbourne leads the good life of ordered beauty backed by a century of sound achievement. It was its country's capital city until 1927 when Canberra was established on neutral ground between the two colossi of Melbourne and Sydney, à la Washington when New York, Philadelphia and Richmond could not agree on our capital's location in our early days.

Melbourne's hotels could not begin to accommodate all Olympic visitors, as indeed Helsinki's could not in 1952, so that Melbourne's very hospitable citizens have offered their private homes for such additional accommodation as will be required. The Olympic Civic Committee has inspected offerings for suitability, and through an elaborate card system is endeavoring to match visitor and host, to insure compatibilities. Accommodations generally range between \$2 and \$4 per day for bed and breakfast. Over 50% of those offering their homes have expressed a preference for accommodating Asian visitors, which indicates the importance Australians attach to their relations with Asian nations. Many other families have specified Americans and some with lovely eligible daughters have even indicated a preference for bachelors.

PARTICIPANTS AND VISITORS

Of the 83 nations in the Olympic movement 73 have thus far accepted Melbourne's invitation to send teams to the Games, while only 4 have declined. The previous highest number of participant nations was 69 at Helsinki in 1952. For 15 days and nights the world's finest athletes will strive for Olympic honors in 16 different sports covering 144 events. The only events being staged outside of Melbourne

will be rowing and canoeing on Lake Wendouree at Ballarat in a beautiful setting some 70 miles west of Melbourne. Yachting will take place on Port Phillip Bay.

It is expected that some 10,000 overseas civilian visitors will come to Melbourne for the Games, and that they will take the opportunity to travel about this fascinating continent while here. They may see some of the unusual flora (consider the wild flowers around Perth) and fauna (how about the egg laying, web footed, duck billed, fur bearing combination of reptile, bird, and water animal called a platypus) for which Australia is famed, as well as partaking of equally renowned Australian hospitality. If they come early they can take in some Australian rules football—organized mayhem, but a great spectator sport—or even see the Cup races on November 6, or perhaps later take in the Davis Cup matches at Adelaide after Christmas. But where else in the world might you see a cuddly koala bear lolling in its blue gum tree, or watch waddly penguins emerge stuffed from a day of sea fishing to feed their young in burrows, or find a kangaroo effortlessly pacing your RHD car at a graceful 50 miles per hour, or hear a lyre bird imitate every forest sound from the irresistible laugh of the kookaburra to the chopping of a woodsman felling a tree? But you will be lucky to see an abo with his boomerang, or a swagman with his billy can, and you may be surprised to find that "Waltzing Matilda" is not the national anthem.

In addition a dozen navies will have at least another 10,000 men in port, with the U.S. Navy well represented in two visitations. The first group during the period of November 21-30 will include the aircraft carrier Bennington and 4 destroyers O'Brien, Walke, Small, and Hubbard, with a complement of 262 officers and 3330 enlisted men, headed by Rear Admiral Storrs. The second contingent from December 1-8 will consist of the cruiser Bremerton and 4 destroyers Blue, McKean, Evans, and Cunningham, carrying 147 officers and 1840 enlisted men headed by Rear Admiral H. L. Collins. In addition the U.S. Air Force will be represented during the period of the Games by about 100 airmen in 3 jet bombers, 2 KC 97s, 2 C 124s and 10 jet fighters. Fortunately the Navy will provide their own bed and board, but the well deserved popularity of U.S. servicemen in Australia ever since 2 million of our men were here during the war will guarantee for them a warm welcome which promises to make their visit a memorable one.

ATHLETES

Some 6,000 Olympic athletes, coaches and officials "including 400 each from the U.S. and the U.S.S.R." will be accommodated in a newly constructed Olympic Village in the suburb of Heidelberg, some 7 miles from the Main Stadium. This Village of some 800 attractive brick and concrete houses and apartments is part of a \$4 million State Housing Commission project which will become private housing when the Games are finished. Each nation will have its own section of housing, but there will be no barriers between, and all will eat in common mess halls which will be divided only by diet. Homeland meals will be prepared by foreign cooks provided to the athletes in order to enable them to keep in the peak of condition and not be upset by unfamiliar foods. An adjacent training field will give athletes a place for workouts, while all other necessary facilities will be available at the Village.

TICKETS

Sale of the 1,300,000 tickets at an average of some \$2 each for all Olympic events began in April, 1955, so that many events are completely booked out including the Opening and Closing Ceremonies, night swimming, and gymnastics, boxing, basketball, and cycling finals. However, overseas visitors have been given preferential booking opportunities, and should experience a minimum of difficulty with seating. Heavy bookings have been made for daily athletic events, wrestling, weightlifting, hockey and soccer matches. There will be plenty of room at outdoor events such as shooting, the Modern Pentathlon, rowing, canoeing and yachting. However it is anticipated that all reserved seats will be sold out for all events prior to the start of the Games.

PRESS

Some 800 Australian and overseas journalists will cover the 1956 Games, while in addition some 120 radio broadcasters will report Games progress to the world from special vantage points. Furthermore, still photographers will be active, and it is expected that film coverage will be made for record purposes as well as for public showings, and that TV coverage will be made, although TV will have just commenced to operate in Melbourne and Sydney in November, 1956.

ENTERTAINMENT

Having operated a successful Moomba (Whoopie) Festival for several years, the Melbourne Civic authorities may be expected to go all out in providing every sort of appeal to the eye, ear, taste, and pocketbook of the visitor. Fine Arts exhibitions of Visual Arts and Literature, and a separate festival of Music and Drama, will supplement the permanent exhibitions in the National Gallery, the Museum, the Public Library, and the University, and other public centers. Opera, ballet, orchestral concerts, chamber music, open air concerts in the beautiful Botanical Gardens; exhibitions of Australian historical and contemporary paintings, including aboriginal art; theaters, movie houses, restaurants, hotels, and shops may all be expected to turn on their best for Olympic visitors.

And though the bars will continue their six o'clock closing the out of town visitor will have his needs looked after since drinks may be served with meals or in the room thereafter. Melbourne beer or bitter as it is termed here is famous in this part of the world, coming only in quart bottles or by draught, double the strength of American beer, while Australian wines rank with those from the rest of the world in many vintages and types. But even the Australians prefer Scotch from the old country, and drink virtually no American whiskies.

And speaking of food one can range from the succulent sublimity of a tender beef steak or lamb roast to the absolute absurdity of a cold spaghetti sandwich, or try the great variety of European dishes appearing in Melbourne restaurants as a result of the culinary influence of New Australians.

But don't expect to do anything on a Sunday in Melbourne, except to go to church or sleep. Shops lock up at Saturday noon and don't open until Monday morning. Not even a pub or movie house is open on Sunday—shades of Boston in the good old days. But you might drive out to the

beautiful Dandenongs—driving on the left of course as in England.

Melbourne and Victoria feel that they have a job not only of providing their best for visitors, but also of selling themselves and thereby Australia to the world. Their modest, intelligent and able John Landy has recently done a beautiful job of selling Australia in the States in the realm of sport and sportsmanship; and his visit was ably followed by that of Premier Henry Bolte who interested additional American investment in looking into the tremendous possibilities that exist Down Under. Already in Victoria we have such firms as General Motors-Holden, Ford, Vacuum Oil, International Harvester, Heinz, Cheeseborough, Caterpillar and Philip Morris, operating manufacturing plants, while others are considering locating here. In addition, Utah and Braun Construction companies have done some magnificent construction jobs in various parts of the country.

No wonder that Phillip Reed, Chairman of the Board of General Electric remarked on a recent visit to Melbourne: "If I had a son, and could tell him what to do, I would advise him to come to Australia and grow up with the country." Here it is as big physically as the continental U.S., and with a population only now equal to ours in 1820; and with one state 4 times the size of Texas, fair dinkum; and yet with resources for latent development that have hardly been touched. And moreover with a people with a great heart and a friendly place therein for Americans and other visitors from overseas. Since the end of World War II Australia has taken in over 1,000,000 immigrants, and is doing so now at the rate of 125,000 per year. Percentagewise this equals our own tremendous influx following the turn of the century, and brings with it problems such as those we faced at that time. But our own example and the bright hope of the future beckons the Australian on in development of his own continent.

HISTORICAL

For those not up on their Olympic history, it might be noted that the ancient Olympics lasted from 776 B.C. to 392 A.D. thus covering over 1100 years, while the modern Games were revived only 60 years ago on the inspiration of the French educationist Baron Pierre de Coubertin who realized the powerful influence the Games might exert in fostering international understanding and friendship.

The modern Games were first held in Athens in 1896, then Paris 1900, St. Louis 1904, London 1908, Stockholm 1912, (war 1916), Antwerp 1920, Paris 1924, Amsterdam 1928, Los Angeles 1932, Berlin 1936, (war 1940 and 1944), London 1948, and Helsinki 1952. Following Melbourne this year, they will go to Rome in 1960.

ORGANIZATION

The Olympic Games were awarded to Melbourne by the International Olympic Committee which met in Rome in June, 1949. The Federal Government is meeting half of the promotional expenses, capital construction costs for work on stadia, arenas, housing, and other facilities, while the other half is being shared equally by the Victorian State Government and the Melbourne City Council.

IMMIGRATION, CUSTOMS AND HEALTH REGULATIONS

Everything possible is being done to make it easy for the overseas visitor to enter Australia during the Olympics.

(Continued on page 46)

EDITORIALS

S-3481

In the closing hours of the 84th Congress, President Eisenhower signed the most significant piece of Foreign Service legislation since the Act of 1946.

The purposes of the law, as cited by the Report of the House Foreign Affairs Committee, are:

- (1) "to recruit capable Americans and retain them in a service that will offer an attractive career;"
- (2) "to improve the overall administration of the Service, so that career incentives for its officers and employees are maintained."

The new Act goes a very long way toward achieving these objectives.

If better pay, better retirement, better medical care, and an infusion of new blood make a better Service, then our Service has never fared better. In presenting the case for the Service, Under Secretary Loy Henderson and his staff have amply merited the exceptional praise which members of the House and Senate bestowed upon them. (See page 29)

The Act increases the salaries of Chiefs of Mission and improves the salary scales for the rest of the Service. It increases the number of years of service credit toward retirement, from the present maximum limit of 30, to 35 years. It will provide more adequate medical benefits not only for members of the Foreign Service abroad, but for their dependents as well. It will permit the establishment of much-needed recreational facilities and commissaries.

The Act contains other provisions designed to provide more flexibility in the structure of the Service, to facilitate integration, to assure a flow of qualified recruits to all ranks, and to fit rank more closely to responsibility.

Two additional classes of Foreign Service Officers and Reserve Officers are created, below the rank of Career Minister.

The number of persons from other agencies who can be appointed during the integration program has been increased by an additional 135, within a ceiling of 1,250; while officers who will have completed minimum required periods of service in the Reserve Branch can be "integrated" without much regard to this limitation.

We have previously pointed out some problems which will arise in administering these provisions. During the transition period, the status of some officers will be significantly changed. For example, existing FSO Class 4 will be divided among new classes 4 and 5. In an effort to meet one problem, the Department intends to make it possible for officers thus placed in Class 5 to be considered for promotion to Class 3.

A Service which offers an increasingly attractive career while entrance requirements, during a period of transition and expansion, are increasingly varied and flexible may come under more pressure for political preferment and for an easier standard. The ingenuity and alertness which went into the Act will have to be present in high degree both to adjust interim difficulties and to stand against any slackening of requirements.

In a subsequent issue of the JOURNAL, we shall present various Service views on the problems of administering the Act. There can be no doubt, however, that the new law provides material incentives for our Service at least as

generous as those to be found anywhere in government. This same Service offers the challenge of serving the American people in a difficult era.

The highest standards must be rigidly maintained through any and all transformations of the Corps in which we serve. We are confident that they will be. Only thus, can we get and keep the best young men and women of America for the Foreign Service of the United States.

REORGANIZATION AND THE STAFF CORPS

With the virtual completion of the Foreign Service integration program, which has been the principal personnel problem of the Department of State during the past two years, it seems appropriate that early consideration be given to a re-examination of the position and future of the Foreign Service Staff Corps.

The Staff Corps is not only an important but a vital component of the total organizational mechanism charged with the conduct of American foreign relations. It is perhaps time to remind ourselves that there are certain essential functions which should and must be performed by the Staff Corps. All deliberate haste should be made to adopt new policies governing the Staff Corps, consonant not only with the position of the reorganized career officer corps but with the need to provide the kind of opportunities which will attract highly qualified people to the Staff Corps.

Concern has been expressed by some members of the Staff Corps that they are "the forgotten men," that there is no future for the Staff Corps, that there is no longer a secure system whereby they may climb in the hierarchy in accordance with their abilities. The JOURNAL is confident that these fears will be proved to be groundless. Nevertheless, the fact that they exist is a measure of the fact that it is now time to turn our attention to the early formulation of a clear definition of the structure and future of the Staff Corps.

The greatest single cause for concern probably lies in the fact that since the war the whole Foreign Service, the Officer

(Continued on page 49)



"Now, here we are at the Grand Canyon!"

Friends on the Hill

Last month the Foreign Service lost two of its most faithful and able defenders on the Hill, the chairman of the House Foreign Relations Committee and the chairman of the Senate Foreign Relations Committee. Both Mr. Richards and Mr. George plan to retire. The latter will go to Paris as a special NATO representative for the President. For almost a quarter of a century the Foreign Service has benefited by the devotion of these two men. The passage of the foreign service Act of 1946 was largely due to their efforts.

It was in support of amendments to the 1946 act, S-3471, discussed on our editorial page this month, that Mr. Richards made his final speech to the House and in it paid tribute to the progress he had seen in the Foreign Service during his time in office:

"Almost a quarter of a century in this House has given me opportunities to see our men and women engaged in the difficult task of representing our Government abroad. They have been upon occasion, unjustly ridiculed and caricatured on this floor and by the press, while they were in distant lands carrying on for their country, usually with devoted patriotism. Our people at home have never had a real understanding of the job they are doing. Some of our citizens think these people are living a useless life of comfort abroad at the expense of the American taxpayer. I can assure you that they are not. They are devoted and loyal, hard working and self-effacing, representing our country with dignity and distinction. I admit there are some weak or ineffective individuals. But they are in a highly competitive occupation and those who cannot make the grade are weeded out. We have a right to be proud of our Foreign Service.

"The administration of the Foreign Service is in competent hands. Under the direction of Loy Henderson, Deputy Under Secretary of State for Administration, an outstanding career officer with almost 35 years of experience, the Foreign Service has taken on new stature. I have confidence that Mr. Henderson's leadership will supply the Foreign Service with firmness and fairness. He has a difficult job but he is performing it with ability, zeal, and courage—and always mindful of the best interests of our country. He deserves the support of Congress and the public. The amendments in this bill will make a better Foreign Service and Mr. Henderson's task easier. . . .

"This bill makes it possible for the Foreign Service to compete with private industry in attracting and retaining able men without private incomes."

"Fabulously Profitable Investment"

Commenting on the Department's report of the 10th anniversary of Fulbright Act, the *Washington Post Times-Herald* agreed that the Fulbright Act was the "most fabulously profitable investment ever authorized by the Congress of the United States," and editorialized:

"More than 9000 Americans have had the advantage of a Fulbright scholarship. By the same token more than 12,000 foreign students, teachers, lecturers and scholars have visited the United States to study under the companion Smith-Mundt Act, the operations of which are integrated with the Fulbright Act. Some 2917 foreign students also

have studied at American schools abroad under Fulbright Act sponsorship. . . .

"Elihu Root once said that 'a democracy which undertakes to control its own foreign relations ought to know something about the subject.' A truism that requires daily reiteration. Call the 9000 Americans (and 12,000 foreign students) and those who come after them cadres, as the Communists use the word, and you will get some idea of the dispersed influence that these persons are in a position to exercise in their localities. Tourists, soldiers, businessmen, Government servants—these are our modern missionaries; but they don't have the assignment of the Fulbright scholars, that is, of becoming acquainted with the ways of life, problems and values of other peoples. It would be unfair to say that the scholars leaven the loaf, but it is true to say that they are there to learn, and this is productive of the true humility that should go with great power."

Howard Fyfe, U. S. Despatch Agent

Elephants and eye-droppers, parrots and pianos, in a staggering parade have all passed calmly through customs under the careful supervision of the U. S. Despatch Agent and been received intact.

Now the old order must change: the Association's revolving fund has been terminated and personal shipments must be arranged for directly by the FSO as the Field has already been notified by the Department.

Few public servants have earned such widespread appreciation from the Foreign Service as Howard Fyfe has in taking care of shipments of personal purchases for members of the Service. All who have benefited (and who has not) by Mr. Fyfe's unstinting service will echo the appreciation of the chairman of the board of directors of the American Foreign Service Association who wrote Howard Fyfe:

Dear Howard:

The termination of The American Foreign Service Association Revolving Fund inevitably brings to mind the origin of this arrangement and the part played by you in assisting members of the Service with the shipment overseas of their personal purchases in the United States.

It is interesting to recall that in a letter of February 23, 1939 which I signed in my capacity at that time as Secretary-Treasurer, the Association first took note of the problem of these individual shipments. Out of a patriotic desire to help personnel of the Foreign Service, you were advancing your own funds to cover non-official shipping costs. This the Association considered beyond the normal call of duty, with the result that action was taken to establish the Revolving Fund. Now we have come full circle, and with the disappearance of the Fund I am again writing to you in behalf of the Board of Directors of the Association.

The Foreign Service is deeply appreciative of the years of unselfish effort you have put into the problem of these non-official shipments. Without your personal interest and initiative, the assistance provided by the Revolving Fund could not have been adequately rendered. Please accept the warm thanks and grateful acknowledgment of the Association, and, as ever, its best wishes for your own welfare.

(signed) *Henry S. Villard*



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1. Madras—Consul MICHAEL J. DUX, Consul ROBERT M. WINFREE, Dr. S. Chandrasekhar, director of Indian Institute for Population Studies, and S. Narayanaswamy, of Chitra and Co., stockbrokers, attended a USIS-sponsored seminar on "Economic Progress in a Free Society."

2. Tijuana—Consul General ROBERT F. HALE administering the oath to Mrs. Gregory Peck when she received her immigrant visa at the American Consulate.

3. San Salvador—Ambassador THOMAS C. MANN chatting with

Bill Russell of the San Francisco Dons at a reception given by Public Affairs Officer GENE KARST for sports writers, radio commentators, and fans on the occasion of the Dons' tour of the country.

4. Guadalupe—Bertha Salazar was honored by the Consulate and USIS staffs on the occasion of her marriage to Rene Pellat. Guests at the party included: WILLIAM HUDSON, PAUL DWYER, JOHN GAWE, Dorothy McCarroll, ROBERT ADES, JOHN MOODY, William Hughes, Jose Rivas, Ruth Gascon, Ramon Navarrete, Mr.



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and Mrs. Mario Bauche, Teresa Cornejo, Juan Jiménez, Alvarez Medina, Mrs. Malcolm Rink, Alicia Coroña, Martha Herrera, Rosa Gallegos, Mrs. PAUL DWYER, Bertha Orozco, Mrs. E. Johnson, Miss Salazar, Florisa Molgora, Delia Rodríguez, and Helen Sunakoshi.

5. Washington—Four of the six Clevelands on the Foreign Service rolls got together for the first time recently. Left to right: RICHARD CLEVELAND, Djakarta, STANLEY CLEVELAND, Paris, ROBERT CLEVELAND, Sydney, and EARLE CLEVELAND, Tokyo. In comparing

notes on the family trees, it was definitely established that these four are cousins.

6. Damascus—ROBERT C. STRONG, DCM and Counselor of Embassy, turning the first shovelful of earth to start construction of the United States pavilion at this month's International Fair. Sidewalk supervisors are architect Raoul du Brul, designer of the pavilion, and RICHARD FUNKHOUSER, First Secretary and Economics officer.

7. Montreal—Consul PAUL MEYER and Vice Consul ROBERT CHASE recently visited an asbestos mine in Quebec.

Francis C. deWolf, Review Editor

THE BOOKSHELF

NEW AND INTERESTING

By FRANCIS COLT DE WOLF

1. **The Discovery and Conquest of Mexico** by Bernal Díaz del Castillo, published by Farrar, Straus and Cudahy.....\$6.50

The conquest of the Aztec Empire simply told by the Spanish conquistador Bernal Diaz who served with Cortéz. Don't miss this eye-witness account of this great American Epic.

2. **The Blessings of Liberty** by Zechariah Chafee, Jr., published by Lippincott.....\$5.00

A collection of writings and speeches in defense of our essential freedom as set forth in the Bill of Rights by my fellow Rhode Islander—the distinguished professor of law at Harvard University.

3. **The Changing Environment of International Relations** by Grayson Kirk, Harrison S. Brown, Denis W. Brogan, Edward S. Mason, Harold H. Fisher and Willard L. Thorp, published by the Brookings Institution.....\$2.50

Six 1956 Brookings Lecturers explore selected aspects of the world situation that now confronts the American people—"a reexamination of many of the traditional and recent assumptions underlying relations between nations" which "will make necessary a future readjustment of United States relations with the rest of the world."

At Home in India, by Cynthia Bowles, *Harcourt, Brace, and Co.* 1956. 180 pages, \$3.00.

Reviewed by USHA MAHAJANI

It is a welcome epilogue to Chester Bowles' "Ambassador's Report" that Cynthia Bowles, his twenty-year-old daughter, has now written in "At Home in India." It gives a straightforward account of the two best years of a girl's life spent in a foreign country.

Fortunately "At Home in India" is not written by a self-appointed authority whose only contact with India was through its impenetrable jungles or a small platoon of its Army. Nor was the author sent to India by the State Department to lecture. In fact, like any other girl of her age, Miss Bowles was reluctant to plunge herself into a strange land. Frosted initially with a sullen skepticism, Miss Bowles taught herself to "expect anything." Soon after her arrival in Delhi, she made a simple but profound discovery viz. the "similarities between us and all people."

As the daughter of the American Ambassador, the author had every reason to live the warm but suffocating life within the diplomatic "shell" that was being formed around her.

But the Bowles' instinct was determined to crawl out into the open where India dwelt.

Miss Bowles relates a charming account of her days in school at Delhi where she formed some enduring friendships. Without probably meaning to, she dwells more on the serious aspects of her education, such as the students' misconceptions of America, the superficial Americanization of one of her Indian friends, and the curriculum. Only occasionally, the child steps forward and admits impishly, "Behind Ma'am's stern back we winked at each other and braided each other's hair, though not, of course, on that first day!"

The author utilized every minute of her life in India in learning service and friendship. Her perceptive and mature mind envisioned the fusion of the old and the new Indias in Gandhi's *Sevagram*, Tajore's *Shantiniketan*, Bahenji's village and especially in the community of her servants who also became her guardians. Nor did Miss Bowles overlook India's music, embroidery and sports.

One thing this reviewer must mention, however: In drawing a contrast between American democratic outlook and the Indian caste attitudes, Miss Bowles fails to appreciate that the liberalism of visiting the servants' village and appointing them as guardians for the children, is the Bowles' way of life, not the American way of life.

Miss Bowles has addressed her book chiefly to Americans but her book is even more important for Indians. For it unfolds a beautiful picture of a sincere, warm-hearted, and lovable fifteen-year-old American who accomplished the impossible—a real meeting of the East and the West.

MacArthur—His Rendezvous with History, by Major General Courtney Whitney, Ret. *Alfred A. Knopf, New York, 1956.* 547 pp. \$6.75.

Reviewed by John S. Cross

MacArthur's supporters will really like this, and find many opportunities to read aloud to the heretics and say, "I told you so." However, if you are not a MacArthur supporter, it is doubtful if you will be convinced, despite General Whitney's best efforts to portray his boss, whom he reveres, as a fearless oracle combining all the best qualities of Solomon, Caesar, Alexander the Great, Napoleon, Paul Bunyan, and Zeus—who accomplishes his miracles despite the obstacles placed in his way by jealous people in high places of the United States government. If you are not stopped by such fatuous phrases as "He almost alone," "I shall return," et cetera, you can get some interesting reading

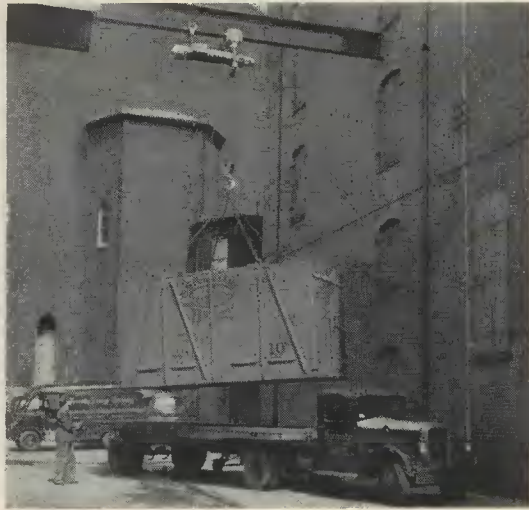
(Continued on page 38)

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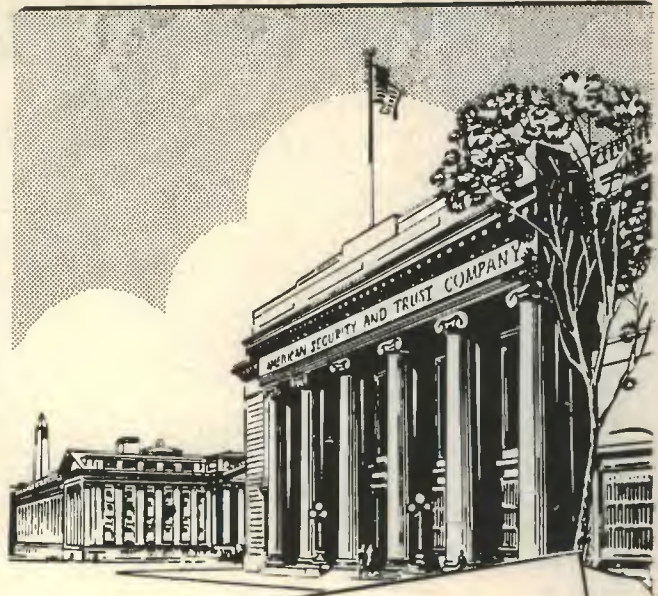
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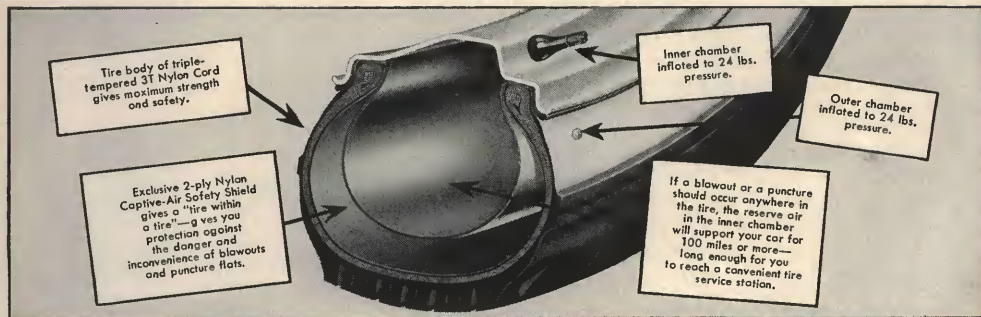
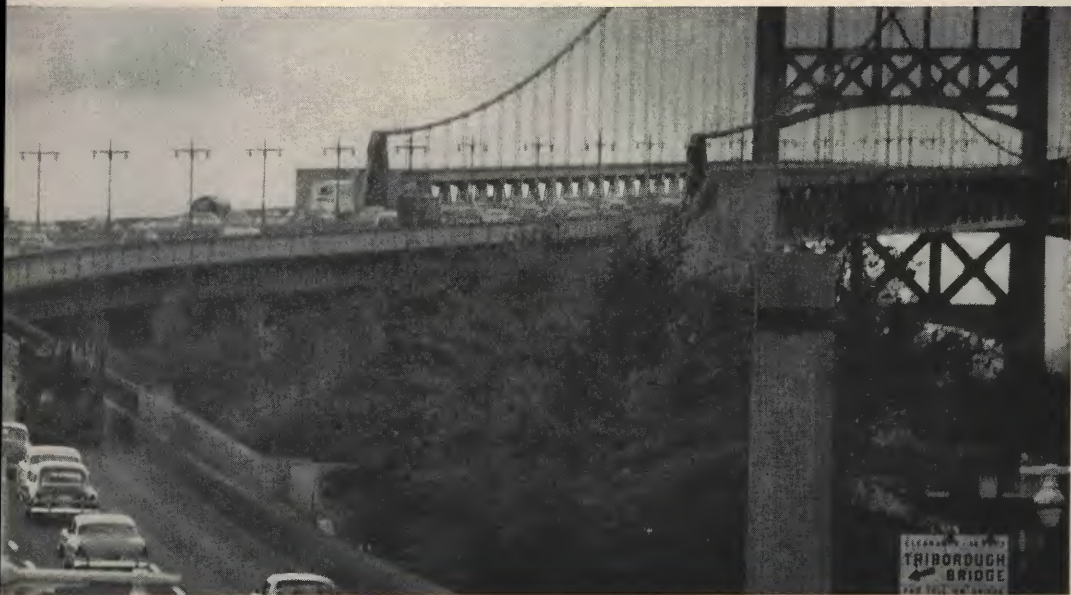
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ALGIERS

All is quiet on the Algiers front!!! As I write at eleven p.m. there is a helicopter overhead searching the city below to insure against surprise terrorist acts just prior to curfew which will begin in another hour. Despite the midnight curfew, the streets are habitually empty by eleven o'clock. No one wishes to risk the possibility of unforeseen delay and resulting encounter with military and police. Those out after midnight have been known to not survive to explain. In surrounding areas, curfew begins at dark.

I say all is quiet on the Algiers front because, by comparison with a week ago (July 4) all *is* quiet. Last week we had about forty terrorist acts within the city, resulting in eighteen killed and thirty-seven wounded; we had large bombs exploding in five industrial or commercial establishments. This week we have had only three killed in the city and only four terrorist acts of sabotage. Therefore all is calm, comparatively speaking. Anyone taking a stroll on one of the principal streets of Algiers would never dream of the turmoil surging just below the surface. Streetcars run, busses interfere with private automotive traffic. Traffic cops attempt unsuccessfully to unsnarl the traffic, jaywalkers cross the street without fear, sidewalk cafes are filled and life goes on as usual. This is only on the surface, however.

Underlying the surface tranquillity, or customary hustle and bustle if you will, is an increasing uneasiness which is developing into ingrained fear. People are killed on the streets of Algiers practically every day. Not all of those killed are the target of attack. Many just happened to be there and got in the way of a stray bullet. No one knows when he is going to be the one who gets in the way of such a stray bullet.

There is, therefore, a quite natural tendency to stay at home. In the "good old days" of a few months ago we would take a trip to the Sahara or to the beach and forget about it. Now all roads to the Sahara are unsafe because of terrorist ambushes and likewise throat-cuttings on beaches near Algiers have discouraged even the most hardened skin diver.

Under these conditions the continued high morale of the staff of the Consulate General in Algiers is a credit to the Service. They are sweating it out, carrying on and looking forward to that better day when once again we can picnic in the Kabylie, bask in the Sahara and swim at the Club des Pines.

Lewis Clark

GUADALAJARA

In this choice post, personnel changes are coming fast and furiously. Vice Consul and Mrs. JOHN GAWF, proud parents of Mathilde Frances, born June 7, are planning on a September departure. Mr. Gawf has been assigned to the Department. LUCILE JANS is tidying up her desk, brushing up on her already-good German and anticipating her home leave early in August, and then a transfer to Bonn.

Consul BILL HUDSON and Peggy and Stevie are relaxing on the Carolina shore, enjoying their home leave, it is hoped. They will return here in September.

Most recent arrivals in Guadalajara are Mr. and Mrs. ROBERT ADES. Mr. Ades is the new Public Affairs officer, replacing JOHN R. HIGGINS who has transferred to Madrid as Information officer. It is expected that Vice Consul and Mrs. LEROY AYCOCK will arrive in September after home leave and transfer from Caracas.

Four hundred guests from the official and business communities attended the Fourth of July reception.

Paul S. Dwyer

BAGHDAD

More and more the eyes of the world have turned towards Baghdad, not only because of its importance as the seat of the Baghdad Pact Organization, but also because it is the capital of a country which is making giant strides in the development of its own resources.

The adherence of the United States to the Economic and Counter Subversion Committees of the Pact at Tehran in April has resulted in a corresponding increase in activity at the Embassy. Our Ambassador, Mr. WALDEMAR J. GALLMAN, continues to be the official U.S. observer at the Council meetings, while many other officers have been assigned various duties with the working committees. A well beaten track is certainly beginning to appear between "Bait Baghdad" (Baghdad House), the temporary headquarters of the Secretariat, and the Embassy.

Within Iraq, the past few months have seen the opening of the Wadi Tharthar Project and the Ramadi Barrage, which will put thousands of new acres under cultivation and provide another defense against devastating floods. On King Faisal's birthday, May 2, television broadcasting made its bow and the well-known antennae are beginning to make their appearance. Only recently Baghdad saw the advent of the atomic age as Prime Minister Nuri al-Said formally inaugurated the "Atoms for Peace" exhibition, which was jointly sponsored by the Governments of the United States and Iraq.

(Continued on page 57)



Ambassador John Davis Lodge presents Scouting awards in Madrid.

The Bookshelf (from page 32)

on the war in the Pacific and the Korean campaign.

Part One tells the story of Bataan and of MacArthur's escape and later triumphant return to the Philippines. Part Two describes the surrender of Japan and the great accomplishments of the (MacArthur) Occupation. Part Three tells of the Korean war and the baffling and contradictory policy directives under which MacArthur had to operate. Part Four deals with MacArthur's recall, his overwhelming reception on returning home, his political activity during 1952, and his present position as an industrial leader.

There are a few other characters in the book, such as Presidents Roosevelt and Truman, Secretary Acheson, General Marshall, et cetera. However, they are merely scattered around as props to furnish the proper setting for MacArthur.

Power and Community, by Robert Strausz-Hupe. *Fredrick A. Praeger, New York, 1956. 129 pages, \$3.00.*

Reviewed by ARTHUR L. LEBEL

This is a brief treatment of the relationship of power (political, military, etc.) to the true interests of humanity and segments thereof. The first chapter deals with the nature of power itself. This is followed, in succeeding chapters, by discussions of power in its relationship to personality, history, science, community interests and security. The author attempts to show that power, *per se*, is not the primary controlling element in social and historical evolution. Although somewhat abstruse this volume is a challenging bit of thinking on the relative weight of power in the human scheme of things.

The Republic of Indonesia, by Dorothy Woodman. *Philosophical Library, New York, 1955. 437 pages, \$6.00.*

Reviewed by S. SIOMA KAGAN

Dorothy Woodman's scholarly book makes a significant contribution to the literature on one of the most pivotal areas of our time—the newly-emerged state of Indonesia. The book is too detailed to be of as much interest to the general reader as Marguerite Bro's "Indonesia: Land of Challenge" (Harper, 1954), but a serious student of Indonesia will be indebted to Miss Woodman for her painstaking research which resulted in such a comprehensive accumulation of background material.

Her analysis of the myopic policies pursued by the Dutch colonial administration supplies an incisive rationale for the current emotional attitudes toward the West prevalent throughout much of Asia. With hindsight one can hardly help wondering how an administration which counted within its ranks outstanding experts on Javanese culture could have so consistently failed to anticipate the inevitable consequences of their actions.

"The Republic of Indonesia" was published before the first elections were held in September of 1955, but she

diagnosed correctly the attraction exerted by Mao's China—the appeal of its industrialization. The following quotation summarizes in a nutshell Indonesia's present mood on the two fundamental issues of economic development and colonialism: "It matters less to many Indonesians that China is a communist nation than that it is a world power, laying the foundations of an industrial country. Thus, whilst the Communist Party, as such, has had only a limited appeal, it can scarcely be doubted that no political party could hope to win any considerable support by a policy based on anti-Communism; the bogey in the Indonesian mind resides in Amsterdam and Washington rather than in Moscow or Peking."

Goodbye to Uncle Tom, by J. C. Furnas. *William Sloane Associates, New York, 1956. 435 pages with Index. \$6.00.*

Reviewed by: JAMES A. HULBERT

To American Negroes "Uncle Tom" symbolizes cringing and servility. It is the eagerness on the part of a Negro, motivated by desire of some personal gain or security, to please a white person at the sacrifice of dignity and manhood. "Uncletomism" is not as prevalent today as formerly, with the new surge of group realization, but it is a practice extending back to slavery which became crystallized as an effective behavior mechanism in a complex interracial system.

In this work Mr. Furnas has taken up mighty arms on behalf of the Negro, democracy, and common sense. It is his thesis that the Abolitionist classic, Harriet Beecher Stowe's "Uncle Tom's Cabin," recently included in Robert Downs' "Books that Changed the World," has been chiefly responsible for the conception and perpetuation of the most prevalent and damning stereotypes in the thinking of whites about Negroes. He is a severe critic of Mrs. Stowe's research, content, characterizations, and knowledge about race. The tremendous influence of the book, extended by the innumerable "Tomshows" and black-faced minstrels of Eliza and the hounds, and Simon Legree fame, has been more than just effective propaganda leading to the Civil War. "Uncle Tom's Cabin," as Furnas points out, has been the source of much of the wrongheaded thinking and unfair misconceptions about race in this country. The relation of all this to today's dilemma of desegregation is obvious.

Perhaps the author oversimplifies the causes of anti-Negro prejudice, but at any rate his thesis is an interesting and tenable one. Actually his major contribution is not his quarrel with Harriet Stowe but an enlivened, though scholarly, history of the problem of the Negro in his American experience with particular attention to the period of slavery. His research, which led him into many other countries, is impressive. His information is richly detailed, well-analyzed, and readably presented. The closing chapters, dealing with amalgamation and genetics, hold no comfort for the racist and segregationist, for the topics of "pure blood," so-called, and innate Negro inferiority are well explored in the light of the latest scientific findings.

This astonishing and gratifying book is no dry-as-dust sociological treatise. Rather, it is a witty, urbane and reasoning commentary which should be a welcome and refreshing addition to the body of literature on human relations. The book leads us to hope that some day we may be able to dismiss unreasonable prejudice which expresses itself in race repression, and Negro fears which arise from such repression. But there is a slang expression of Negroes that is appropriate: "Every goodbye aint gone!"

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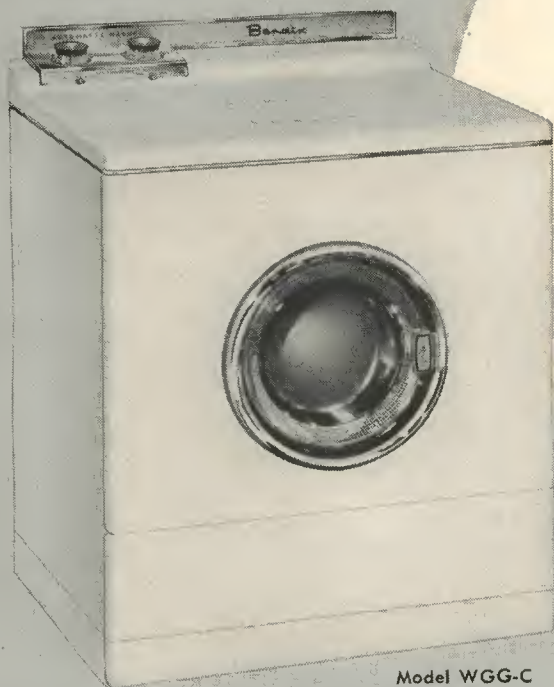
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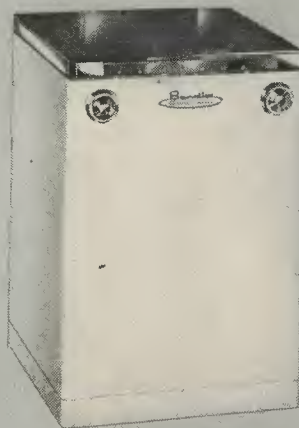
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Morality and Foreign Affairs (from page 21)

moral judgment, to take them as existing and inalterable human forces, neither good nor bad. To carry over into the affairs of states the concepts of right and wrong is regarded as a great mistake, as is the assumption that state behavior is a fit subject for moral judgment. A nation, it is indicated, cannot afford to operate in the moral climate of individual ethics.

What does this mean? Let me state the matter baldly: the critique of the previous abstract legalistic-moralistic and isolationist United States foreign policy has led to a rejection of the moral approach to the affairs and conduct of states and to an affirmation of a realist approach based on primary consideration of national self-interest and power.

It might not be amiss to regard the current vigorous presentation of this realist viewpoint as a natural concomitant of a general realization in this country of the new power position of the United States in the postwar world. How natural that an endeavor to understand this new rôle of the United States would lead to a preoccupation with the power elements and power aspects of political existence, and with a theoretical focus on self-interest and power as the crucial factors in international relations. There was a real need for a searing critique of the past abstract legalistic-moralistic attitudes. But has this critique gone too far? Has it been led through its opposition to the past to misconstrue the essential character of political affairs in contemporary existence? Is it basing its own theory on an implicit acceptance of certain conditions as fundamental while these conditions have changed?

IV

Let us approach our problem from a different angle. If we were asked to determine what has been the most significant development during the past ten years with respect to human affairs, we would have to set down the development of nuclear weapons. The first atom bomb was exploded in 1945; the first thermo-nuclear bomb was exploded in 1951. These two explosions signify, in my opinion, an essential change in the basic conditions of world politics.

What are the basic conditions which have existed for some centuries and which are the presuppositions of the realists, the new exponents of the "old diplomacy" and the "balance of power." Let me state them as follows: The national state is the ultimate fact in world politics. The reality of the state lies in its power—through which it attains its interests. The separate national states are involved in a complicated system of interrelationships, in which the political are primary. Strife and war are modes of behavior intrinsic to this system—is not war merely a continuation of the political by other means? In earlier centuries wars between the nation-states were for the most part limited, limited in scope and objectives; in the twentieth century the two major wars have been total wars, involving whole populations in so-called "life and death" struggles. But what may have died at the conclusion were states, not peoples. The people endured, despite the blood loss of individuals. Beneath the strife of the nation-states was a variegated human society throughout the world, persistent and apparently indestructible. The world society was not inalterable, it was subject to change, but it was not threatened in its very existence, not at any rate by the surface play of the nation-states in peace or war.

What the two bomb explosions signify, however, is a novel and real threat to the peoples, the world society. Not

merely the fate of great nations, of Western civilization—and Eastern—the fate of the human race is involved. There seems no doubt that the megaton hydrogen bomb delivered to densely populated areas in sufficient numbers could kill tens of millions of people and devastate urban civilization. Very large areas of the adjacent countryside would be contaminated with lethal effects by the fallout. There is a theoretical probability that if a sufficiently large number of fission and fusion bombs are exploded, the concomitant release of radioactive particles will so increase the radioactivity in the radiation background of the atmosphere that all human life will be killed. At least all human life in the northern hemisphere might be killed, assuming that the bomb explosions would take place in the northern hemisphere, in which lie the great powers of the opposing blocs. Perhaps the broad doldrum belt at the equator would so restrict the passage of radioactive matter into the southern hemisphere's atmosphere that this hemisphere would be spared the fate of the northern one. How about the "sufficiently large number" of bombs required for this result? There is no general agreement as to precisely what number of bombs of what type are needed, but there is not much doubt that adequate nuclear material is available for the likely number required.

The southern hemisphere is eight-tenths water. It includes in land area, South America south of Colombia, Africa south of Uganda, most of Indonesia, Australia, New Zealand, and the South Pacific Islands. Its population numbers around 250 million, or one-tenth of the world population. Could the people of the southern hemisphere regenerate civilization, repeople eventually a northern hemisphere whose population was mostly lost in total nuclear warfare? Is not the southern hemisphere too dependent on the northern for the maintenance of its own present stand of civilization? Would it not necessarily slip precipitately backwards, more than likely fall into an apathy and torpor at a lower civilizational level? And besides, there is no certainty that the equatorial doldrum belt would prevent lethal amounts of radioactivity entering the southern hemisphere at high atmospheric levels—so even the southern hemisphere may not be secure and the foresight of the Australian Government in its policy of preventing thermo-nuclear test explosions on the Australian continent might prove unavailing.

If the civilized existence of mankind, if human existence itself, is threatened by the consequences of "foreign affairs," an understanding of international relations in terms of national self-interest and power cannot possibly meet the realities of the present, cannot even grapple with the essential problems. The problems go too deep, and hence we must seek a deeper understanding of political realities and national purposes. We must go back to first principles, in order to understand our present situation and seek guide lines for political action.

V

There is a passage in "Civilization and Foreign Policy" by Louis Halle—whose thought is distinguished by a more adequate appraisal of the moral factor—in which he sets forth the contradiction of ends and means basic to the Communist movement: peace achieved by class warfare, freedom resulting from dictatorship, the classless society arising from the supremacy of the proletariat, the state's "withering away" accomplished by the state becoming omnipotent. As he aptly points out, where ends and means are contradictory,

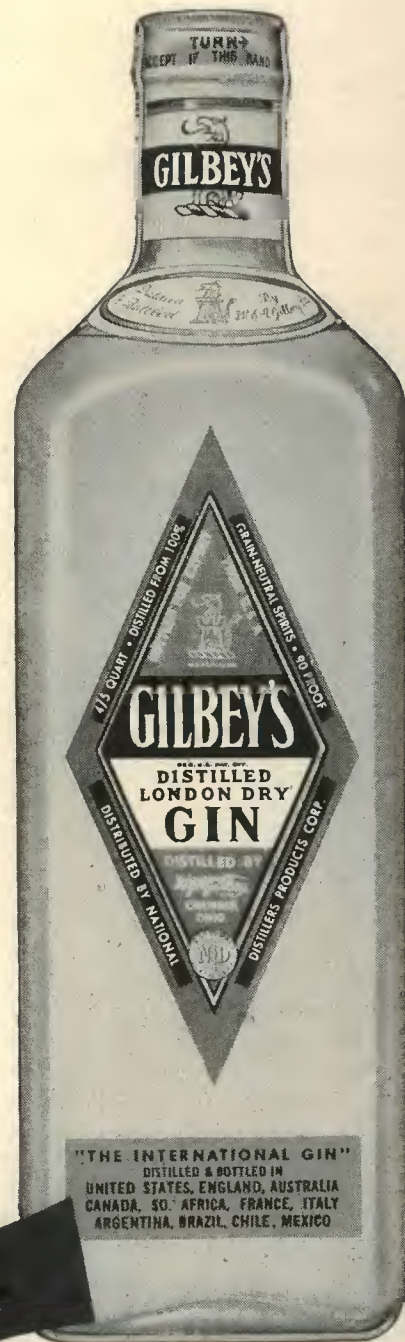
(Continued on page 42)

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Morality and Foreign Affairs (from page 40)

the means determine the reality, not the ends. This thoroughgoing discrepancy between ends and means might be regarded as derivative from the unrestrained Communist violation of the Kantian practical imperative concerning the treatment of human beings as ends-in-themselves rather than means. If we are seeking first principles of human relations and guide lines to human conduct, both of individuals and states, there is no better beginning than the self-explanatory dictum of practical reason.

In Kant's words, "Now I say: man and generally any rational being *exists* as an end in himself, *not as a means* to be arbitrarily used by this or that will, but in all his actions, whether they concern himself or other rational beings, must be always regarded at the same time as an end.

"Accordingly, the practical imperative will be as follows: *So act as to treat humanity, whether in thine own person or in that of any other in every case as an end withal, never as means only.*"

Kant has formulated herewith an incontestable and universally valid principle of conduct. This principle applies as well to the behavior of man to man as to the conduct of a state toward its own nationals, or the conduct of a state toward another state and its nationals. It applies as a moral guide to all action of men, acting for themselves as individuals or as agents of corporate entities—all action which involves other human beings. To say that this principle is universally valid does not mean that it can or ever will prevail to determine all human affairs. Whenever the bullet strikes a human heart, whenever a bomb explodes on a city, the principle is breached. Doubtless the world is so constituted that it will always be breached. But a universally valid regulative principle does not lose its validity if it is violated. Nor does it lose its appeal as a moral guide to men civilized enough to apprehend moral guides.

There is a related principle, perhaps a corollary or perhaps the root, from which the Kantian imperative may be derived. Josiah Royce has stated it thus: "The self is a purpose." Yes, all two billion six hundred million or more human creatures now on this planet are each a purpose. Do you dispute it, is it not sound Christian doctrine, sound American doctrine?

To realize himself, his purpose, man must be free. Freedom is intrinsic to the essential nature of man.

Though intrinsic to man, freedom is not possessed; it must be achieved and be increased by achievement. It must, too, be sought. That men seek greater freedom is hence another basic principle, another guide line to human conduct. In the political sphere this means to seek governmental institutions at home and an international order abroad which enable a greater realization of human freedom. Hegel found world history to show progress in freedom, or in the specific terms of his thought, progress in the consciousness of freedom. In his view this progress was determined by a spiritual necessity, in Marx's view by a material necessity. We may doubt the necessity, but is there not a determinate lure, so to speak, a divine lure, ingredient in human existence eliciting the drive toward more and more freedom.

Freedom resides in choice. It is expressed in decision, in the deciding over relevant alternative possibilities. The extent of freedom is related to the breadth of choice. The retrograde character of human existence in the Soviet Union is clearly evidenced in the restrictions on individual choice—with respect to place of residence, movement, job, educa-

tion, not to mention the higher freedoms of press, speech, association, assembly, political affiliation. The essence of human freedom lies in the self-determining decisiveness of the individual, formulating his own being therein. If the area of decisiveness is radically limited by restrictions on the area of choice, the quality of the individual and the quality of freedom are radically diminished.

The first principles thus far mentioned have been expressed primarily in individualist terms. But the individual is from the beginning set in a communal context, family, neighborhood, local community, state. The common good is real to the individual as *his good*. The sustenance of the communities in which he lives is as real to him as *his purpose*. Of course, what appears good to an individual oftentimes may conflict with what the community prescribes to be good and proper. As a basic principle, though, might be stated the following: there is a general compatibility between the good of the individual and the good of the community. While at the present time it is still true that the nation-state represents the fullest, most real community in which the individual exists, nevertheless it would be narrow-minded indeed to fail to recognize in the growth of regional arrangements and universal international organization during the past fifty years a decisive trend in the direction of more encompassing human communities than the nation-state. It might not hence be amiss to state the foregoing principle as follows: there is a general compatibility between the good of the individual and the good of mankind.

In the fullest development of the moral situation of the individual within a community, there is a concern of one individual for the welfare of the other. Is the relation among states so different? Can a state have rights and claims unless it is ready to acknowledge that other states have rights and claims? No fact is more apparent nowadays than that the nation-states of the world are interrelated and interdependent and that there is no escape from a mutuality of relation. In fact, inasmuch as the development of any state takes place through interaction with others, the existence of these others becomes a constitutional concern for each one. If a state acknowledges the rights of other states, it is presupposed that the other states are valued in some way for themselves.

What determines the action of states? Decision, human decision, whether of a king, a cabinet, a legislature, or a Politburo.

If the actions of states were cast in a necessitarian mold, then it would not be fair to lay a moral yardstick on their doings. But states as communities of men acquire a derivative freedom from the men who constitute and guide them. If through these men states are free to know the difference between right and wrong, if states are free to do right or wrong, then the actions of states are subject to moral standards and can not escape moral judgment—so long as there are men in the world raised sufficiently above the beast to be able to formulate moral judgments.

To bring this argument to precise terms, let me recall the thesis formulated many years ago by the most distinguished living American philosopher, W. E. Hocking: "The fundamental principle of right is the same for states as for individuals."

It does not follow from this thesis that there is a direct one-to-one correspondence between the specific ethical principles applying to specific situations involving individuals and those applying to states. States are not the same as

(Continued on page 44)

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Morality and Foreign Affairs (from page 42)

individuals. While it is right for an individual in given circumstances to sacrifice his life for other individuals or for the good of the state, there is no comparable ethical compulsion on a state to sacrifice its "life" for other states or for mankind. While for an American it is a self-evident truth that "all men are created equal," it is clear that states whose size, population, form of government, and other fundamental attributes are products of history are not created equal—and the carefully preserved fiction of sovereign equality, so important in international organizations, does not make them equal. It should not be surprising that ethical principles in their application to states exhibit differences from their application to individuals, which reflect the differences between individuals and states themselves. The point is, however, that states are not above and beyond the moral realm, not withdrawn from the range of moral judgment; rather, moral principles and standards apply to the conduct of states toward other states, and moral judgment in consequence thereof.

Those who deny the centrality of moral considerations with respect to foreign policy overlook the relations of mutual reciprocity between the domestic morality within the state and the morality or lack of it of the state in its foreign relations. It is doubtful whether domestic morality can long be conserved if the state practices the "law of the jungle" in its foreign relations. Professor Hocking has stated: "Internal relations assimilate themselves to the morals of external relations," giving as an example that when Athens dealt as pure egoist with her Allies, Athenians began to deal as pure egoists with each other and the democracy was ruined. On the current scene we can see clearly another example of the reciprocal relations between the morality of the conduct of the state toward its own citizens and toward other states. Who doubts that if the Soviet régime ever begins to treat its own citizens more in accordance with ethical standards, it will likewise begin to conduct its foreign relations more along moral lines, and vice versa?

George Kennan has advised us to confine the concepts of international law and morality "to the unobtrusive, almost feminine function of the gentle civilizer of national self-interest in which they find their true value." National interest thus comes indisputably first, and morality has a sort of epiphenomenal existence, less in essential being even than the realm of the "spirit" in Marxist ideology. In my opinion, Kennan has given a precisely wrong statement of the relation between moral principles and self-interest; indeed, the inverse relation would be more accurate. Moral principles are first. Their relevance and application in particular situations, however, are subject to corollary considerations of self-interest. Perhaps we should say that in concrete decisions moral principles have to be applied, not abstractly by way of general formula, but *realistically* with reference to the specific case. Perhaps we should recognize that in actual decision there is a blending of considerations of morality and national self-interest. In the real world of conflicting purposes and claims, moral principles can only be fulfilled imperfectly, but they ought not therefore to be disparaged. However we may put the relation between morality and national self-interest, in my opinion it is mistaken if morality is ascribed a secondary or peripheral rôle.

Let me discuss—for the impatient particularist-minded reader—an example of the significance of moral principles

in decisions on foreign policy. What was the motivation of President Truman's decision of June, 1950, to fight in Korea? It was assuredly not based primarily on national self-interest, nor power requirements, nor the security of the United States. Had not a thorough and comprehensive military and political review by the Joint Chiefs of Staff and the National Security Council resulted in the finding that South Korea was expendable, not essential to United States security, that the power equation between the Communist and Free World Blocs would not be so seriously altered by Communist possession of South Korea that the United States must seek to prevent it? Had we not withdrawn our armed forces from the Korean peninsula pursuant to this power appraisal? We had even failed to leave behind a token American force, say a regimental combat team, as an indication that a free South Korea had a certain significance to the United States, as a warning to a possible aggressor. No wonder the Russians felt that the Americans had deceived them and Vishinsky citing Korea could say the Americans "can't be trusted;" no wonder Mao Tse-tung is concerned because the Americans "are so unpredictable." Vishinsky and Mao were certainly experts in the calculus of self-interest; perhaps they had read our NSC essay in that calculus and we had forgotten to include the moral factor, a factor which would doubtless never occur to them had we perchance omitted it.

The cynics will say that it was just the *mise-en-scène* of the attempted North Korean seizure of South Korea, the open bold-faced aggression, that triggered the violent United States reaction. If it had been attempted by covert means, by subversion, by a mob uprising of the Communists in South Korea, and armed attack perhaps only secondarily in relation thereto, might not the United States have remained passive? Perhaps. Let the cynics have their say, and their due. In a different setting, the essential factors might have been obscured. They were *not* obscured in the given setting.

I submit that President Truman's decision was motivated by ethical principles and moral conviction, by the fundamental and elementary moral response that the North Korean action was not right, that the United States could not tolerate this breach of what was right, that the United States was morally involved in the fate of South Korea, morally involved in upholding certain ethical principles in the conduct of international relations, and thereby involved in the fate of South Korea. I submit that President Truman's decision was understood in this way throughout the free world and that the extraordinarily enthusiastic response of free-world public opinion was derived from a moral resonance to a moral decision. However unfortunate and imperfect the eventual ultimate outcome in Korea, President Truman's original decision gave evidence that moral considerations still played a dominant rôle in determining United States foreign policy and that the United States was prepared as hitherto to make costly sacrifices for moral purposes.

VI

Does it matter which comes first—power and self-interest or moral principles? Surely we cannot agree that the two are intrinsically in conflict in the international sphere, that national self-interest cannot be fulfilled except by grievous breach with moral principle, or that adherence in foreign policy to moral principles would inevitably lead to diminu-

(Continued on page 51)

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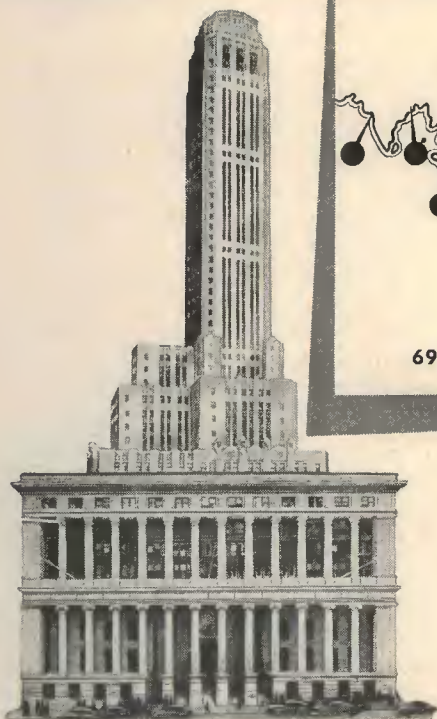
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The Olympic Games (from page 27)

Team members and officials will require neither passports nor visas, while the ordinary visitor will be accorded special arrangements for entry, including free visas issued with a minimum of delay and formality. In addition immigration officers will be empowered to make on-the-spot decisions normally referred to Canberra for decision. Customs entry will likewise be facilitated, although it should be noted that the entry of pets is prohibited, while plants and certain food-stuffs particularly meats are under quarantine. Air travelers should be vaccinated against smallpox, while a certificate of inoculation against cholera and yellow fever may be required if travel is made through certain countries. All travelers are subject to the usual medical examination upon arrival at the port of entry. Australia itself is free from plague, smallpox, cholera, yellow fever, and epidemic typhus, and the general state of health is good. The water is pure, if one can find it to drink, and food standards are high in the best hotels and restaurants.

WEATHER

Mild and pleasant weather with long spells of brilliant sunshine is normal in Melbourne in early summer at the time of the Games—the seasons being reversed in the Southern Hemisphere. But while the average maximum temperature during November is 71°F. and minimum 51°F. and is 4° higher at both ends of the scale in December, still Melbourne weather is fickle, and as the saying goes “If you don’t like the weather, wait ten minutes.” Thus a mixture of clothing would be in order—particularly a water repellent topcoat.

CONSULAR WORK

Inquiries are frequently directed to the Consulate on matters of accommodations, tickets, transportation, travel arrangements, press, radio, and photographic arrangements, and information of an assorted nature. Even though the inquirer may be referred to an Olympic body, still the handling of inquiries takes the time of consular personnel. Also consultation with Olympic officials is frequent, as well as with organizations planning programs. The Australian-American Association has generously permitted its Secretary, Mr. P. M. Hamilton, to accept appointment as the U.S. Olympic Attaché for the Games, and he and his staff find that they already spend considerable time on Olympic Game matters, and expect to devote all of their time to that activity immediately preceding and during the Games. The American Club and Women’s Auxiliary will also find themselves busy then. An officer of this Consulate will shortly be assigned exclusively to this work, and it will probably be found that during Game time the office will devote most of its attention to Game activities especially with 5000 American sailors in town. As Dean of the 26 national Consular Corps of Melbourne I have also had to engage in considerable Olympic Game activity on behalf of the Corps, and this work will increase before the Games end.

Thus the Consulate in Melbourne is becoming increasingly involved in Olympic events, so that some personnel on the firing line are beginning to look at the target date of December 8 for the Closing Ceremony, when the Olympic Torch is extinguished, as one which spells release from an involvement more overwhelming than the strangle hold of an Olympic heavyweight wrestler.

Washington Post Report (from page 23)

seasons, however, from high during the season to very high out of season.

Generally speaking food is used as a means to an end in this country and meals are rushed at and through, not savored as in other posts. Among many families, meals are served in shifts in order to avoid over-lapping of a favorite TV program. Groceries carry conveniently-packaged TV meals which require only warming up and are then served quickly and easily in front of the TV set. Mealtime conversation, once a popular pastime, now consists of staccato phrases during the commercials.

TV meals, as a rule, are low in calories, a subject discussed with fervor by both men and women. Restaurants and cafeterias are geared to meet this food emergency and in many nourishment houses dietitians are present to advise the purchasers on getting a “well-balanced” meal.

All stores in America, with the exception of a few small town groceries, are run on a “Help-Ur-Self” basis. Two-storey carts are provided for the shopper to carry her parcels about and, if accompanied by a small child, the child may ride in the upper section. However, there are signs in all shops warning you “not to leave child alone in basket.”

No matter how few articles you buy in any store, you leave with a large paper bag. The tons of extra paper used in America for wrapping and packaging purposes may account for some of the high food costs. Apropos of this paper problem, it is advisable to have several of the very large type wastepaper basket in your home.

Spiritous beverages are sold in privately-owned, profit-making liquor stores. Prices are considerably higher than overseas. However, a cheaper brand can be procured through hill stores which ferment their own. This is risky due to constant intervention by the police and it is considered wiser to deal with more conventional sources.

Servants

In the suburbs servants have become an almost extinct group and little is known of it, although it has been rumored that this once necessary and prosperous class has gone underground. To replace them are the “baby-sitter groups” who range in age from 16 to 65. The older sitters are bonded and sent out by baby-sitter agencies. The younger sitters are bound by no such restrictions and work completely on their own. Among younger baby sitters, there is a general rule not to accept jobs where TV is not installed.

A woman does not lose caste in this country by cleaning her own house, ironing or washing, although she might well lose it by not so doing.

During the hours when supper is being prepared, TV has proven an efficient nanny, keeping the very young spell-bound and out of the kitchen. As TV programs run throughout the day and as late as 3 a.m. in the big cities, it is extremely easy to keep children quiet under this mesmeric control.

Miscellaneous

Diplomatic license plates and the immunity that goes with them are not available at this post for American Foreign Service officers. Only foreign personnel stationed in Washington have immunity to standard illegal practices, such as access to No Parking zones, exceeding the speed limit, etc.

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Reorganization (from page 28)

Corps as well as the Staff, has been subjected to a rapid series of major reorganizations. Without questioning the need for expansion and reorganization to meet new American world responsibilities, such a series of changes and pendular oscillations does tend to corrode people's confidence in the stability of the organization they serve. What appears to be needed is an early definition of the new status of the Staff Corps in order that its members may be able to look ahead and plan, that they may know exactly what is possible and what is not, and most of all that they may know just what the future of the Staff Corps is.

The JOURNAL is gratified by the knowledge that such a re-examination is now under way, that lists of Staff positions by category are under preparation, that active attention is being given to the retirement system applicable to the Staff. Obviously, the results of this re-examination will be partially dependent on the implementation of S-3481, the new amendments to the Foreign Service Act, recently enacted. Nor will it be possible to produce overnight a completely new outline of the Staff Corps and its future. Nevertheless, members of the Staff Corps will be glad to know that the Department has already begun this re-examination. The JOURNAL hopes that it will be completed as soon as possible and that thereafter the Foreign Service as a whole may have a period of several years relative stability in order to settle down in the new pattern and have some time to observe and assess the results at a somewhat more deliberate pace than has obtained over the past ten years.

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Morality and Foreign Affairs (from page 44)

tion of national power and denial of national self-interest. As long as we recognize the correlation of the two in concrete situations, the need to endeavor to do justice to both in real decisions, does it matter which comes first?

Yes, it does matter.

From the metaphysical standpoint, of course it matters whether power or ethics be regarded as primary in the essential nature of things. If power is primary, then the variety of the world must be so understood under the terms of this primary. If ethics is primary, then the variety of the world must be differently understood as under the terms of this different primacy. Men are metaphysical creatures whose lives and actions are governed, directly and indirectly, by the world views which prevail in their minds and in their societies. We have seen too recently in Nazism the terrible consequences of a world-view oriented exclusively to power and national self-interest.

Does it matter to us Americans which comes first? The image of America matters. The image of America to ourselves and to the world is involved in the determination. Shall the image of America be as power-seeking, power-hungry, power-focused in its own mind; bent exclusively on its own survival, striving eagerly for material success, the ruthless caster of the atomic bomb? Or shall the image of America be as moral, generous, humanitarian, concerned for all mankind, and seeking the good for itself and for all men. America cannot be both. America may never become as cast in image. Yet the image is nonetheless important to its becoming. More, I would say, the quality of attainment will perforce reflect the quality of the image.

It may be true that if the United States had taken a more realistic approach in its foreign policy during the past fifty years, the history of this period might have been very different. It appears to me likewise true that if the United States does not take a basically moral approach in the forthcoming period, the history of this period may lead to disaster. It may lead to disaster, anyway, even with a moral approach, but there is more likelihood that a catastrophe can be averted by adherence to moral principles in the conduct of foreign affairs. Faced with the awesome consequences of political action, with the manifest threat to mankind, the problem is to maintain morality in foreign policy. The problem is how to be moral, how to practice justice and benevolence without sacrifice of self-interest—in a world with an implacable foe possessed of great power, threatening power.

There is so much current talk about survival, as if the problem were one merely of survival. Who would want to deny that survival would be nice? But survival does not thereby become the goal and end-all of our efforts, for there are conditions and circumstances under which we would not want to accept survival. It is not through seeking to survive that we shall outlast the enemy. The greatness of this country has been in its responsiveness to moral principles and moral purposes. Moral principles have endurance. The problem is to maintain the responsiveness to moral principles, to seek the right and ethical solutions to international problems. In so far as we are successful, may we not hope that survival will transpire as a natural corollary, that our endurance may in some part be influenced by the enduring quality of the principles to which we adhere.—Reprinted with permission from the *Virginia Quarterly Review* © Summer 1956.



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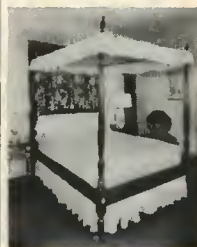
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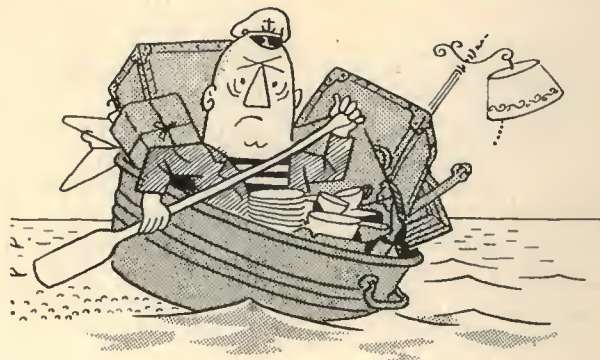
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Baghdad (from page 36)

Also in May, the Embassy played host to 39 members of the National War College, which included Iraq as the only Arab state in its tour. This group was much impressed with the pace of economic development in Iraq.

Although numerous Embassy personnel changes are in the offing, there have not been many arrivals and departures over the past few months. Among the more recent arrivals have been WARREN G. HALL, General Services Officer; CARLTON B. SWIFT, Political Officer; JOHN F. STEINEGER, Cultural Affairs Assistant; ISABEL JEAN HOWARD, Secretary in the Agriculture Service; MARY E. BAKER, Secretary in the Political Section; and BERNICE ORR, Secretary to the DCM.

MARVIN WILL REMEMBERS:

When a newly appointed young officer of the Department had the novel idea, born of several existing circumstances—one of which was a not-too-difficult-to-look-at secretary—of dictating his correspondence from the mezzanine of a then popular nearby beer joint. He was happy in his work, however, for but a short time. He forgot that there would be other imbibers, some of whom would out-rank him and would not think too kindly of his idea. Result—an ambition stifled—back to the grass-roots.

Letters to the Editor (from page 60)

and economic situation in the country in which he has been stationed for ten months indicated to the board a lack of breadth of interest, a quality which the board regarded as essential to a good Foreign Service Officer.

Possibly the board was right. I would certainly be the last one to suggest that we deliberately lower our standards of admission to the bottom rung of the FSO ladder. The FSO examination system has proven itself many times over as an excellent way to choose future ambassadors, Assistant Secretaries of State, etc. But can it be used simultaneously as a successful method of selecting middle-level consular and administrative specialists? Don't we need for these jobs the type of individual whose horizons may be somewhat limited but who has, over the years, mastered his specialty to the point where his accumulated experience is invaluable? We are preserving our human resources of this type now by integrating the individuals into the FSO Corps. But if we are to insist that the Staff employees who formerly developed into valuable middle-level specialists must first pass an examination designed to produce future ambassadors before they may be given the opportunity to develop, who will be filling these essential jobs ten or fifteen years from now? Under the Wriston program, it looks as though they will be filled by unhappy, would-be political reporting officers while those who should fill them have been driven out of the Service because they were judged not to be potential ambassadors.

Kingdon W. Swayne

Sapporo, Japan

ANTICIPATION

To the Editors,
FOREIGN SERVICE JOURNAL:

This letter is in appreciation for the fine magazine that the American Foreign Service Association publishes each month. For a long time it has been my great desire to enter the Foreign Service. Although that day is still far off, with the Army to cope with and the prospects of college, my interest and admiration of the Foreign Service has been increasing as time goes by. I find that the *Foreign Service Journal* is an expression of my enthusiasm for the Foreign Service. Each month I await my next copy with great anticipation, and hope some day to contribute to it.

Thomas Graham, Jr.

Verdun (Meuse), France.

“AS THEY SEE US”

To the Editors,
FOREIGN SERVICE JOURNAL:

It should be noted in conjunction with Mr. Straus' perceptive article on recent German publications, that the United States Information Agency, through its book translation program, has been particularly active in combating those negative influences of which Mr. Straus writes.

Since 1950, the United States Information Agency has assisted in the publication of almost 400 German language books. Included in this list is Peter von Zahn's "Fremde Freunde," of which Mr. Straus writes with such praise. Other locally written and produced books which should be noted are "Vom Geist Amerikas" by Golo Mann, "Amis Unter Sich" by Gleichen, and "Ich und Uncle Sam," a

collection of articles by German and Austrian leaders and specialists who visited the United States under the Exchange program, and which has become a best seller in Austria.

I might add further that the book translation program is active not only in Germany, but in all posts where U. S. Information Service offices are functioning. Since 1950, when the book translation program began, with Agency help more than 26 million copies of nearly 2700 foreign editions have appeared in forty-six languages. At present, the Agency is assisting in the publication of approximately 7,000,000 copies of 700 titles yearly. We expect this number to rise.

L. B.

Washington

“THE BACKBONE OF OUR SERVICE”

To the editors
FOREIGN SERVICE JOURNAL:

When, early this year, Walter Fabien Boyle died at his home in McLean, Virginia, our country lost a retired, effective officer of "the old school." Mr. Boyle entered our consular service in 1913 and served for twenty seven years, until his retirement in 1940. His tours of duty were in Honduras, Mexico, New Zealand and Guatemala. He completed his career as Consul General in Guatemala City.

In each tour of duty, Mr. Boyle served with the conscientiousness and charm so much needed in international relations, and left behind him at each post not only warm personal friends but warm friends of his country as well. In these days of crowded reporting schedules and pressing administrative detail, we may tend to overlook one of the more basic functions of a Foreign Service officer—to be so genuine and sincere a friend oneself as to generate for our country genuine and sincere friends abroad and sympathy for our policies.

When Walter Boyle departed Auckland, he was paid a civic farewell, presided over by the Mayor, who presented him with an illuminated scroll. On Mr. Boyle's death, the present mayor of Auckland, remembering the tour of this quietly efficient Foreign Service officer twenty years earlier, wrote his daughter a warm tribute—a fitting sequel to the scroll.

Any Foreign Service officer could well be proud of such remembrance. Walter Boyle earned it by quiet, unostentatious, solid work—the kind that often goes unnoticed but which is the backbone of our Service.

R. Smith Simpson

Lourenco Marques, Mozambique

EFFICIENCY REPORTS

To the Editors,
FOREIGN SERVICE JOURNAL:

I am surprised to read the letter from FSO-1 published in the April issue of the Foreign Service Journal criticizing the new procedure which makes all documents becoming a part of a Foreign Service employee's performance record available for the employee's complete examination when he is in Washington.

Principles of sound personnel training and career development require that a supervisor indicate to his subordinate areas in the latter's performance which need improvement. To criticize an employee to a third person while withholding

(Continued on page 59)

Letters to the Editor *(from page 58)*

that criticism from the employee is both morally indefensible and operationally shortsighted.

Of course, it is not enough simply to tell a subordinate that he is found lacking and must mend his ways. If he is to improve he must be made aware, as tactfully as possible, of the effect his weaknesses have on others and the damage they will cause him if left uncorrected. If called upon to do so, the supervisor must be ready to offer suggestions as to how that improvement may be brought about.

FSO-1 seems to dwell on the frailties of human nature to the exclusion of strength of character—a quality of essence in every Foreign Service Officer. If officers seek the easy way out of difficult situations they surely will fail in their task and the Foreign Service will suffer; for its worth, in the final analysis, rests on the integrity and the strength of character of its officers. It is no more easy for an officer in the Foreign Service to present his Government's position on a controversial question than it is for him to write a forthright and accurate appraisal of an employee whose performance has demonstrated weaknesses. In both instances the officer's effectiveness rests on his ability to explain and, if need be, to defend his position, and in each instance courage is required.

Rather than an "uncourageous capitulation to well-intentioned but misinformed opinion," I see the Department's new policy as a wise course which, if there is any spine in us at all, will develop our finer qualities rather than submerge them. A merit system in which criticisms are cloaked with anonymity and become apparent only after repeated rejections by promotion boards has little merit.

David L. Gamon

Palermo

FRIENDS OF ROBERT J. McCLURKIN

To the Editors,

FOREIGN SERVICE JOURNAL:

Friends of Robert J. G. McClurkin, who died suddenly in London where he was attending the Imperial Defence College, in order to express their sense of loss in a tangible way have established the McClurkin Memorial Fund in his memory. The fund will be presented to Mrs. McClurkin to assist in the education of their children.

Checks may be made payable to Noel Hemmendinger as Treasurer, and sent to him at the Office of Northeast Asian Affairs, Department of State.

*Russell B. Adams
Reverend John Baker
Noel Hemmendinger*

Washington

FROM A DEN MOTHER

To the Editors

FOREIGN SERVICE JOURNAL:

Mr. Churchill's inspired account in the August JOURNAL of his endeavors with "Cub Scouts International: Pack 236" at Rome was diverting as well as informative. To say that all the world loves a scout Cub or a Cubmaster might be stretching credulity, but *nearly* everybody loves little boys, through even the most distracting stages, right up to and through the period when they graduate to *theoretically* "mastering" their own Cubs.

The difficulties of organizing boys of all ages and national-

ities cannot be overemphasized and it is heartening to know that, in the end, the rewards outweigh the sanguinary and lachrymose aspects of such efforts.

Having been a Den Mother, though briefly, and being only 5' 3" tall, I feel that managing the organization of such an international character on such a large scale, even if Mr. Churchill is 6' 5", is to be commended most highly.

(Mrs.) Kitty Jones

Washington

FOR PLANNING AND DESIGN

To the Editors,

FOREIGN SERVICE JOURNAL:

While I was very happy to read of the immediacy of the plans for the extension to State, in your August issue, I could not stifle my surprise at the liberties taken with the decimal point! The amount put aside for fiscal 1956 for planning and design was, of course, \$1,800,000 instead of the printed \$108,000,000.

P. B.

Washington

'ON BEING PLUGGED IN''

To the Editors,

FOREIGN SERVICE JOURNAL:

James Blake of the "E" area of the Department is to be congratulated on having broken the "television barrier" with his article in the June Journal entitled "On Being Plugged In."

In a television broadcast of June 17, reviewing significant news developments of the week at 11 p.m. (Channel 9 in Washington), the announcer commented on Jim's article in very favorable terms. He "tried on for size" a few of the words and phrases contained in Blake's "Compendium of State Department Jargon," and was obviously impressed with the fact that political commentators now appearing on television and radio would be in position to grasp more fully the real meaning of State Department language. (Incidentally, at the conclusion of the broadcast the announcer evidently "shot from the hip" and "fuzzed up" the weather forecast.)

Jim Blake is to be commended for his contribution to modern diplomacy by compiling a guide on the proper usage of State Department language. Living in an age of scrambled (and not always understandable) semantics, Jim's observations on diplomatic philology are bound to benefit not only returning Foreign Service officials but also the American public at large.

William S. Krason

Washington

WHILE LIGHTLY TURNING THE PAGES

To the Editors

FOREIGN SERVICE JOURNAL:

I was very pleased in reading your recent issue to find that your Letters to the Editor column reads backward, because I always look at a magazine backward, and this is a great convenience to me.

(Mrs.) D. P.

Washington

EDITOR'S NOTE:—We are happy to facilitate the reading of our columns by such a simple device. In this issue, moreover, our readers can go backward *and* forward in the letter column.

Letters to the Editors

Pseudonyms may be used only if your letter includes your correct name and address. All letters to the Editors are subject to condensation.

QUILL DRIVING

To the Editors

FOREIGN SERVICE JOURNAL:

Your readers may be interested in the following letter from General Wellsley (later the Duke of Wellington) who was in command of the British armies in the Peninsula to Lord Bradford, Under-Secretary of State for War:

My Lord, if I attempted to answer the mass of futile correspondence that surrounds me, I should be debarred from all serious business of campaigning. I must remind your Lordship—for the last time—that so long as I retain an independent position, I shall see to it that no officer under my command is debarred, by attending to the futile drivelling of mere quill-driving in your Lordship's office, from attending to his first duty—which is, as always, to train the private men under his command that they may without question beat any forces opposed to them in the field.

So far as I know, no Ambassador has ever written anything like this to the Department, but I suspect that some have wanted to.

Gordon Tullock

Washington

WHO GOES ON THE LIST

To the Editors

FOREIGN SERVICE JOURNAL:

Even before the Wriston program began to take effect, the number of American FSOs on Diplomatic Lists in many capitals was embarrassingly large, sometimes running to several times the number of any other accredited mission, and occasionally inspiring host country pressure for reduction. It is no longer practical to consider the status of FSO as the sole criterion for inclusion on the Diplomatic List.

It is true that the prestige value of being on the Diplomatic List has greatly diminished in recent years. In many posts, however, there are customs' and other financially significant privileges attached to Diplomatic listing. Some governments grant compensatory allowances to their non-diplomatic personnel, and I would think that with some ingenuity the Department could, within its existing administrative authority, make appropriate revisions of the post-allowance regulations to offset the financial disadvantages of the non-diplomatic personnel at posts where we have not been successful in our policy of seeking equal privileges for all personnel.

The Department, of course, must also take the lead in solving the problem of who goes on the list. Perhaps the most helpful thing the Department could do would be to instruct each post to regularize its Diplomatic List procedure the next time it is inspected, thus ensuring, through consultation with the Inspectors, the widest possible uniformity of approach.

The Department could also be helpful by assigning officers to the field with "legitimate" titles. Dual commissions should be avoided except in special cases (such as the chief

of the Consular section at a large mission, who often appropriately also appears on the list with a Diplomatic title). Descriptive titles which are generally accepted in present-day practice should be used to the greatest extent possible. In each case where any doubt exists as to appropriateness of title, the post should be consulted before an "external" title is given to a newly-assigned officer.

Supplementing a new "title policy," diplomatic passports should normally be issued only to those officers having full diplomatic status or commissioned consular status. This would mean that some FSOs would hold diplomatic passports and some special, and occasionally even, that a diplomatic passport holder would be transferred to a position entitling him only to a special passport.

At the individual posts a maximum number to which the American names on the list are limited can be fixed. This number will, of course, be influenced by the size of other missions at the same capital, but it must essentially be a political judgment based on local conditions. The quota can then be filled, using the usual criteria, the character of an officer's functions, his agency connections, his rank, the importance of diplomatic listing to the effective performance of his duties, the desirability of maintaining an appropriate balance of rank within the list itself, etc.

I hope we may soon hear more on this subject, both from the Department and from the Service.

James K. Penfield

Vienna

WRISTONIZATION and the F.S.S.

To the Editors

FOREIGN SERVICE JOURNAL:

The discussion of the impact of Wristonization on the Foreign Service Staff Corps has up to the present been largely directed toward the problem of the staff officer who is eligible for integration but who feels that his background and experience, while adequate for his specialty, have not equipped him to compete with Foreign Service Officers with broader backgrounds and a wider range of interest. I would like to carry the discussion one step further by exploring the question of finding replacements ten or fifteen years from now for this kind of staff officer, a man who is probably a consular or administrative specialist and has recently been integrated at about Class IV. The present group are, by and large, officers with ten to twenty years experience in the Service who have "worked their way up from the ranks." According to the Wriston program, as I understand it, these jobs are now to be filled by people recruited through the FSO examination. It is also my understanding that there will no longer be a significant number of promotions from the Staff Corps to the Vice Consul level and beyond for those who are unable to meet the stiff requirements of the FSO examination.

This situation has been brought into sharp focus for me by the recent experience of a member of my staff. The individual concerned is a Staff Vice Consul, age 28, with six years of experience in the Foreign Service. He successfully passed the written part of the FSO examination, but recently failed to pass the oral. This came as a great shock to those of us who know him well, for we all feel that he is a fine young officer and a credit to the Service. I have learned privately from a member of the examining board that he failed because his lack of knowledge of the political

(Continued on page 58)



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